Local Coastal Program Amendment
HEARING DATE: DECEMBER 1, 2016
Continued from the November 17, 2016 Hearing

Date: December 1, 2016
Case No.: 20142110CWP
Staff Contact: Maggie Wenger– (415) 575-9126
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Recommendation: None-Informational

INTRODUCTION
This informational presentation regards a future amendment to San Francisco’s Local Coastal Program. The Local Coastal Program (LCP) governs development along the City’s western shoreline in accordance with the requirements of the California Coastal Act, and is comprised of the Western Shoreline Plan – which is an area plan under the City’s General Plan – and applicable provisions of the Planning Code. The Coastal Commission certified the LCP in 1986. The purpose of this proposed amendment is to address erosion of the Ocean Beach shoreline south of Sloat Boulevard and to adopt new policies addressing sea level rise, erosion, and coastal flood hazards.

San Francisco’s Ocean Beach has been highly modified over the past 150 years, pushing the shoreline as much as 200 feet seaward of its natural equilibrium. These changes began with dune stabilization efforts in the 1860’s, followed by the construction of the Great Highway, Esplanade and O’Shaughnessy seawall in 1929, the Taraval seawall in 1941, the Noriega seawall in the 1980’s, and riprap revetments south of Sloat Boulevard over the past 15 years. From the late 1970’s through 1993, the SFPUC constructed major sewer infrastructure at Ocean Beach, including the Oceanside Treatment Plant south of the Zoo, and the Lake Merced Tunnel and Westside Transport Box beneath the Great Highway. Sand has been placed on the beach since the 1970’s, and the northern and middle reaches of the beach are stable, but erosion of south Ocean Beach has damaged the Great Highway, resulted in the loss of beach parking, and threatens to damage critical wastewater system infrastructure. Sea level rise and the increased frequency and severity of coastal storms anticipated due to global climate change will likely exacerbate these effects in the decades to come.

For over a decade, the City has explored options for establishing a planning framework to address concerns related to erosion and coastal access through the Ocean Beach Task Force and the Ocean Beach Vision Council. SPUR, an urban planning nonprofit organization, made substantial progress by completing the Ocean Beach Master Plan in 2012. The Master Plan represents the cooperation and involvement of federal, state, and local agencies, as well as community stakeholders in an 18-month planning process.

In 2015, the Planning Department was awarded grants from the California Coastal Commission and the State Ocean Protection Council to incorporate the Ocean Beach Master Plan recommendations for South Ocean Beach into the City’s LCP. The LCP amendment will include both general sea level rise adaptation and coastal hazard policies covering the entire Coastal Zone and site-specific sea level rise adaptation policies addressing vulnerable assets south of Sloat Boulevard, where coastal erosion is most acute. This amendment has been developed in conjunction with an interagency task force made up of City, State,
and Golden Gate National Recreation Area partners and a community advisory group including neighborhood and non-profit organization representatives. The Planning Department has also hosted two public workshops on the LCP amendment.

**PROCESS FOR LOCAL COASTAL PROGRAM AMENDMENT AND CERTIFICATION**

In early 2017, the Planning Department will submit amendment language for Planning Commission and Board of Supervisors approval. Following local adoption, the amendment will be submitted to the California Coastal Commission. If the Coastal Commission approves the language as submitted, the amended Local Coastal Program will be certified. If the Coastal Commission requests revisions, the amendment will return to the Planning Commission and Board of Supervisors for further review. Once approved, the amendment will become part of the City’s Local Coastal Program and Western Shoreline Area Plan, as it is an area plan under the City’s General Plan.

**Attachments:**
- Presentation on Local Coastal Program amendment process
- Interagency Committee member list
- Community Advisory Group member list
Interagency Committee Members
CA Coastal Commission: Shannon Fiala
CA Coastal Commission: Kelsey Ducklow
CA Coastal Commission: Nancy Cave
CA Ocean Protection Council: Abe Doherty
GGNRA: Brian Avilas
GGNRA: Steve Ortega
SF Planning Department: Chris Kern
SF Planning Department: Justin Horner
SF Planning Department: Maggie Wenger
SF Recreation and Parks: Stacy Radine Bradley
SF Recreation and Parks: Brian Stokle
SF Zoo: Joe Fitting
SFCTA: Anna Laforde
SFMTA: Tim Doherty
SFPUC: Anna Roche
SFPW: Borris Deunert
SFPW: Maureen Zogg
SPUR: Ben Grant

Community Advisory Group Members
Amy Zock
Ben Brooks
Bill McLaughlin
Brian Veit
Buffy Maguire
Dan Murphy
Eddie Tavasieff
George Orbelian
Janice Li
Katherine Howard
Lara Truppelli
Marc Duffet
Mark Massara
Matt O'Grady
Paolo Cusulich-Schwartz
Rob Caughlan
Shannon Fiala
Stephanie Li
Steve Lawrence
The Local Coastal Program

Local Coastal Programs (LCPs) are used by local governments to guide development in the coastal zone, in partnership with the Coastal Commission.

- Comprised of a land use plan and measures to implement the plan, such as zoning ordinances
- Govern decisions that determine the short- and long-term conservation and use of coastal resources.
- Specify appropriate location, type, and scale of new or changed uses of land and water.
Current Western Shoreline Area Plan-Adopted in 1986

Local Coastal Zone Permit Area
Area Appealable to the California Coastal Commission
Jurisdiction Retained by the California Coastal Commission
Segmentation of Olympic Country Club Area by the California Coastal Commission

*If a parcel is intersected by the appeal area boundary, only that portion of the parcel within the appeal area is subject to appeal to the California Coastal Commission.

Ownership Patterns
Public Ownership
Private Ownership
Olympic Country Club
Residential and Commercial
Total Acres 1731

Western Shoreline Plan
Map 2
Address Sea Level Rise and Coastal Hazards
San Francisco Planning was awarded grants from the Ocean Protection Council and the California Coastal Commission to amend our LCP to address shoreline erosion and sea level rise.

Support Managed Retreat South of Sloat
The most challenging coastal resource management issue for San Francisco’s western shoreline is the erosion of the beach and bluffs affecting the southern reach of Ocean Beach.

Adopt Portions of the Ocean Beach Master Plan (OBMP)
The OBMP addresses shoreline erosion and sea level rise, but it has no legal or regulatory status. The LCP Amendment will adopt OBMP recommendations as City policy.
Public Engagement and Interagency Coordination

- Ocean Beach Master Plan public process
- Interagency Committee
- Citizen’s Advisory Group
- Open House I & II
- Website
- Draft policy review
- Planning Commission
- Board of Supervisors
- Coastal Commission

Photo Credit: SPUR
Amendment Timeline

- **Project Launch**: Fall 2015
- **Sea Level Rise Data Summary**: Spring 2016
- **LCP Amendment Scope Definition**: Spring 2016
- **Policy Development and Public Review**: Fall 2016
- **Local Approval Process**: Winter 2017
- **California Coastal Commission Process**: Summer and Fall 2017