**Memo to the planning commission**

**Hearing Date:** June 3, 2021

<table>
<thead>
<tr>
<th>Record No.:</th>
<th>2018-013637CWP</th>
</tr>
</thead>
<tbody>
<tr>
<td>Project Address:</td>
<td>Islais Creek Southeast Mobility and Adaptation Strategy Area between southern Dogpatch, Northern Bayview, Highway 101, and the San Francisco Bay</td>
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<tr>
<td>Zoning:</td>
<td>Various Zoning Districts (including but not limited to PDRs, P, M-2) Various Height and Bulk Districts (including but not limited to 40-X, 58-X, 65-J, 80-E) African American Arts and Cultural District</td>
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<td>Block/Lot:</td>
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<tr>
<td>Project Sponsor:</td>
<td>Caltrans Sustainable Transportation Planning Grant Program California Department of Transportation, Division of Transportation Planning</td>
</tr>
<tr>
<td>Property Owner:</td>
<td>N/A</td>
</tr>
<tr>
<td>Staff Contact:</td>
<td>Lisa Fisher – Project Director / phone: 628.652.7450 / <a href="mailto:lisa.fisher@sfgov.org">lisa.fisher@sfgov.org</a> Luiz Barata – Project Manager / phone: 628.652.7326 / <a href="mailto:luiz.barata@sfgov.org">luiz.barata@sfgov.org</a></td>
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**Recommendation:** None - Informational Only

## Summary

The Draft Islais Creek Southeast Mobility Adaptation Strategy (ICSMAS) is a two-year effort, funded by an SB-1 grant from Caltrans and staff resources, that will be completed in June. It has been developed through a collaborative process led by SF Planning with key agency partners: the Port of San Francisco (Port), the San Francisco Municipal Transportation Agency (SFMTA), and the San Francisco Public Utilities Commission (SFPUC)—and an inter-disciplinarity consultant team led by AECOM. ICSMAS seeks to articulate near-, mid- (through 2050), and longer-term (through 2080) flood vulnerabilities in the Creek district—and establish smart protection pathways that enable today’s investments to help mitigate and withstand flood risks into the future.

The ICSMAS project area sits between southern Dogpatch and northern Bayview neighborhoods, elevated highways to the west, and San Francisco Bay to the east. The project outlines a comprehensive adaptation vision for the district as a whole, and more detailed strategies for seven key City assets: the Port’s Piers 80 and 96 and 94-96 backlands, SFMTA’s Marin and Bus yards on the northwest creek bank, and Islais Creek and Illinois Street bridges. Key inputs to the strategies include the City’s first combined flood modeling effort, which maps stormwater and coastal flooding plus sea level rise, and the community’s resilience goals for the area. These goals were co-created with hundreds of stakeholders over the course of three in-person workshops in Winter 2019-2020 and will continue to guide all resilience planning in the Islais Creek district. In alignment with the five community goals, the ICSMAS flood adaptation pathways seek to:
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1. Lead with equity and ensure an authentic and transparent process.
2. Improve and protect multi-modal transportation within the district and along critical connectors to the rest of the city.
3. Adapt important transit facilities to ensure reliable citywide MUNI operations over time.
4. Enhance shoreline open spaces and trails and improve the Islais Creek and Bay ecologies.
5. Protect and enhance production (PDR), industrial, and maritime areas to support economic growth and local jobs.

ICSMAS is one of multiple coordinated City efforts to protect and adapt the waterfront and adjacent communities to the unavoidable impacts of climate change. Its strategies, analysis, and community engagement activities have been coordinated with the broader Waterfront Resilience Program ("WRP") efforts led by the Port: the U.S. Army Corp of Engineer’s (USACE’s) Flood Study and Port Adapt Plan. ICSMAS will serve as a key input to these two projects and its partner agencies, including Planning staff, will continue to support the resilience planning and equity-focused community engagement needed in this district resuming this Fall and into 2022.

Background

The Islais Creek district is an historic wetland and already vulnerable to stormwater and coastal flooding today. The area, its community, and built assets are at severe risk to significant flooding and permanent sea level rise inundation (e.g., land lost) caused by climate change in the future. The area hosts several critical transit facilities, key transportation connections, most of the city’s remaining maritime industrial and manufacturing uses, and a unique watershed ecosystem. It is also surrounded by historically under-served residential neighborhoods, regional highways, and the main sewage treatment plant. This strong and diverse neighborhood is home to much of San Francisco’s African American community and its cultural district. Racial and environmental injustices persist and today the community suffers disproportionate pollution, social, economic, and health burdens, as well as disproportionate impacts of climate change. Therefore ICSMAS seeks to adapt and enhance critical multimodal transportation, economic, and open space assets in manners that maximize community benefits. Please see the ICSMAS report to follow for additional information.

Economically, the Islais Creek area supports some of the city’s remaining production-distribution-repair (PDR) and industrial land uses and maritime cargo operations, which create and sustain skilled, middle-wage job opportunities. Regional Plans forecast growth in cargo and industrial/PDR uses in this district through 2050, including the Association of Bay Area Government’s (ABAGs) and MTCs “Plan Bay Area 2050 Final Blueprint” that designates the Islais geography as a “Priority Production Area” to enable industrial areas to thrive and grow. Environmentally, Islais Creek is the terminus of for the larger watershed beginning in upper Glen Canyon and connecting through the Alemany maze. As an industrial area, much of the creek, shoreline, and adjacent lands are degraded; the unique Heron’s Head Park highlights a regenerating ecosystem with rich biodiversity and opportunities for public enjoyment.

Project Description

ICSMAS is part of multiple coordinated City efforts to protect and adapt to the unavoidable impacts of climate change. It is outlined as a key strategy in the San Francisco Hazard and Climate Resilience Plan (HCR), adopted in June 2020 as the City’s local hazard mitigation plan. Funded by a two-year Caltrans grant and City staff resources,
ICMSAS is a collaborative effort by a four-agency team led by Planning. In deep partnership with the Port, SFMTA and SFPUC (the City Team): Together, ICMSAS has:

- Assessed future flood risks through 2080 by conducting the City's first combined flood modeling effort: cumulative risk of sea level rise (SLR), with a 100-year storm (1:100 chance of occurrence per year), and stormwater flooding where a 3-hour rainfall event is coupled with SLR during a 2-year extreme tide
- Co-hosted a robust and diverse community engagement process
- Identified potential near-term and long-term adaptation strategies that address flood risk at the district and asset scale, while maximizing community benefits
- Organized strategies into adaptation pathways, a series of manageable steps to help manage risks over time under uncertain future climate conditions and ease decision-making processes

ICMSAS will serve as a key input to the comprehensive Waterfront Resilience Program, including: 1) the Port’s Adapt Plan that seeks to reduce seismic and flood risk and enhance the 7.5 miles of Bay shoreline from Islais Creek to Fisherman's Wharf; and 2) the USACE Flood Study that explores a wide range of flood projections, adaptation strategies, and costs, and will identify the potential for federally funded projects.

The ICMSAS flood adaptation strategies and pathways have been designed to help deliver community goals around a sustainable economy, robust mobility, and healthy environment. Key adaptation moves that protect and enhance maritime, industrial and commercial areas include:

- Raise pier edges to preserve and optimize marine berths and terminals for regional cargo growth and disaster response and recovery operations, while protecting industrial areas for local jobs.
- Study cargo berthing and conveyance infrastructure for opportunities to offset deepwater berths and convey cargo to terminals located further inland from the vessel.

Strategy highlights that expand active transportation and transit, enhance traveler safety, and improve connectivity include:

- Expand and improve the Blue Greenway, including a re-alignment off Illinois Street to better connect Warm Water Cove Islais Creek
- Enhance key transit and truck corridors to improve East/West connectivity, provide alternatives to constrained creek crossings, and improve safety for all modes, especially people that walk and bike
- Revisit the need for freight rail to Pier 80 when the Illinois St bridge is reconstructed; and

Finally, key nature-based adaptation strategies that provide flood protection while increasing and enhancing parks and habitat areas include:

- Remove aging waterfront structures in favor of living shoreline edge conditions and expanded park areas that enhance biodiversity and increase passive recreation opportunities
- Maintain existing wetland areas and consider regrading areas where they could migrate over time as seas rise
- Prioritize green infrastructure (bioswales, rain gardens, street trees) for local stormwater management to reduce flood risk and peak flows, improve extreme heat and poor air quality resilience, and connect people with nature.
Stakeholder Engagement

In 2019 and early 2020, the WRP and ICSMAS Team held three in-person workshops, mixers, and walking tours, connecting with hundreds of residents, workers, property owners and local organizations. In addition to sharing the project scope and site analysis with attendees, the events were created as opportunities to co-create the community vision and goals to guide all resilience work for the district:

- Socially and environmentally resilient neighborhood
- Transportation system that is resilient and adaptable to flood risk
- Healthy environment for residents, workers and ecologies
- Sustainable economy that benefits local residents, workers and industries
- Authentic and transparent public engagement during and beyond planning

Community outreach continued with Y-Plan and 60 students from Malcom X Academy and the 50-strong ‘I am Islais’ poster campaign, which created a personal connection and neighborhood identity between the flood discussions and the people who are affected by it. From November 2020 through this Spring, the Port’s WRP and City ICSMAS teams presented project updates at several community-based organization meetings reaching over 150 residents. Finally, this May, the City Team hosted two "Community Circle-Back" virtual events with invited stakeholders to share analysis, proposed flood adaptation strategies, and community benefits -- and prioritize small-group discussions to hear community thoughts and insights. President Walton kicked off one of the events with words of support for the effort and the inclusion of the community in the process, both to date and looking ahead to implementation. Community comments were collected, and an event summary will be shared on the Islais Creek web page.

Concurrently, the City Team is obtaining feedback from agency staff and leadership, including the three partner agencies, within Planning, Public Works, and more. The Port is managing review and feedback with its key tenants, BCDC, and the USACE. In addition to the Planning Commission, informational presentations were shared with the Port Commission (May 26), SFMTA Policy and Governance Committee (May 26), Port Southeast Advisory Committee (May 27), and the SFPUC Wastewater CAC (mid-May).

Community stakeholder, agency, and decision-maker feedback will inform the ICSMAS final report to Caltrans at the end of June and continue to inform the WRP’s comprehensive resilience plans for this area. Islais Creek is a complex part of the city experiencing disproportionate social and climate vulnerabilities. The Planning Department is poised to further support this community and help advance equity, resilience, and environmental and climate justice together.

Considerations

Recent Public Comment

- Overall, attendees of the May 17-18 Community Circle-Back events felt the work reflects community values and priorities.
- Attendees are very keen for the City to provide over-due investments in this district—scoping and implementing ICSMAS strategies as soon as possible.
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- Priority themes included enhanced multi-modal transportation infrastructure and safety, improved access and quality of the waterfront, more nature, and multi-hazard protection from floods/poor air quality/toxins.
- Both community members, President Walton, and Port Commissioners acknowledged Planning’s intention to lead with equity in its resilience planning.

Continued Participation

- The Planning Department has helped articulate and advance the City’s climate resilience work in recent years through its participation and leadership—including efforts to eliminate greenhouse gas emissions to stave the climate crisis and adapt to its unavoidable impacts.
- Planning staff have developed robust partnerships with the ICSMAS agencies, as well as SF Environment, Public Works, and the Office of Resilience and Capital Planning on several citywide plans, tools, and neighborhood efforts.
- As seen in other aspects of the Planning Department’s and agency partners’ efforts, the City’s climate resilience and justice work continues to grow and staff resources are insufficient.

Timeline and Next Steps

The ICSMAS draft report, shared to follow, is under review by the City Team and respective agency leaders. In addition to the Planning Commission, informational presentations have been shared with the Port Commission (May 26), SFMTA Policy and Governance Committee (May 26), Port Southeast Advisory Committee (May 27), and the SFPUC Wastewater CAC (mid-May). The City Team will prepare final edits to the Draft ICMSAS report based upon feedback from stakeholder engagement, and public agencies including the Port, SF Planning, SFMTA, SFPUC, Public Works. ICSMAS will be finalized by the end of June, fulfilling the requirements of the Caltrans funding grant. All final materials will be delivered to Caltrans and published to the SF Planning Islais Creek web page mid/late June.

Port’s staff, in collaboration with Planning, SFMTA, and SFPUC, will ensure that the technical analysis, community partnerships, and innovative strategies identified in ICMSAS are brought into the next step of the WRP planning process (e.g., USACE Flood Study and the Adapt Plan). Likewise, stakeholders will have multiple opportunities for continued engagement with the Islais Creek area adaptation strategies when WRP work recommences in late 2021 or early 2022. During this planning process, USACE will identify the National Economic Development (NED) Plan, based on the best benefit-cost ratio and the Port Commission may identify a Locally Preferred Plan, which may be more costly than the NED Plan. As resourced, the City Team will concurrently support project scoping and funding pursuits for key near-term investments to address today’s flooding and deliver priority community benefits, including CEQA analysis as needed. Furthermore, the team will continue to support the integration of this work with other multi-hazard climate resilience, environmental justice, cultural, and other needs and efforts in this vulnerable part of the city.

Attachments:

- Draft Islais Creek Southeast Mobility and Adaptation Strategy
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ISLAIS CREEK SOUTHEAST MOBILITY ADAPTATION STRATEGY

May 21, 2021 (DRAFT)
INTRODUCTION

About This Project

A comprehensive set of adaptation pathways to protect the Islais Creek shoreline and surrounding district from inland and coastal flooding and sea level rise through 2080.

OVERVIEW:
As a historic wetland along the San Francisco Bay, the low-lying Islais Creek district is already vulnerable to stormwater and coastal flooding today, and at risk to significant flooding and sea level rise inundation caused by climate change in the future. The area hosts several critical transit facilities, key transportation connections, most of the city’s remaining maritime industrial and manufacturing uses, and a unique watershed ecosystem. It is also surrounded by residential neighborhoods, regional highways, and the main sewage treatment plant.

The Islais Creek Southeast Mobility Adaptation Strategy (ICSMAS) seeks to provide a deeper understanding of the district’s complex flood hazard risks and a comprehensive suite of adaptation pathways to protect the area and its key public assets from flooding and permanent inundation. The project is led by the San Francisco Planning Department (Planning), Municipal Transportation Agency (SFMTA), Port of San Francisco (the Port), and the San Francisco Public Utilities Commission (SFPUC), supported by a consultant team led by AECOM, and funded by a two-year grant from Caltrans along with City staff resources.

The effort seeks to adapt and enhance critical multi-modal transportation, economic, and open space assets that benefit the local community and city at large. By better understanding the future, the City may implement near-term flood protection measures that will withstand rising tides through 2080. This holistic approach also ensures efficient and effective public investments that deliver maximum community benefits.

SETTING:
ICSMAS features the district between southern Dogpatch and northern Bayview neighborhoods, elevated highways to the west and the San Francisco Bay to the east. As shown in Figures 1 and 2, the district is a mix of hilly and flat residential neighborhoods, lower-lying areas full of warehouses and manufacturing, and large maritime-industrial piers. The city’s original shoreline bifurcates the district meaning much of the flatter areas and all of the piers are constructed on landfill, particularly susceptible to sea level rise, coastal storm events, and wave run-up.

As shown in Figure 3 (next page), the Islais Creek district already experiences precipitation-based stormwater flooding and coastal storm events multiple times a year. A changing climate will have profound impacts on San Francisco’s shoreline communities, critical infrastructure and transportation systems, and ecology. Sea levels are anticipated to rise by up to 6 to 10 feet by 2100. Over the next several decades, coastal flood events are projected to increase in frequency and extent. These climate threats require thorough planning and urgent action to help mitigate risks and build a more resilient city.

This strong and diverse neighborhood is home to much of San Francisco’s African American community and its cultural district. As with most communities of color, racial injustice and disinvestment have unfairly disenfranchised the Bayview. This identified environmental justice community suffers disproportionate pollution, social, economic, and health burdens, as well as disproportionate impacts of climate change. During the 2017 heat wave, this concrete-heavy part of the city experienced ground temperatures upwards of 50 degrees hotter than in the city’s northwest Golden Gate Park. ICSMAS is committed to serving and advancing this vulnerable community.
INTRODUCTION
About This Project

Current Flooding (Figure 3)

Approach:
The City team partnered with federal and State agencies to assess future climate risks and identify a range of potential adaptation strategies (i.e., physical infrastructure improvements, policy changes, and community investments). ICSMAS includes the City’s first combined flood modeling effort, including stormwater and coastal flooding plus sea level rise to truly reveal the district’s growing vulnerabilities. Proactive planning will help ensure the safety of San Francisco’s citizens and prevent serious damage to vulnerable waterfront communities and city infrastructure over the long term. Please see the Methodology section for more detail.

As outlined in the next section, ICSMAS is inspired and grounded by community engagement and inputs. The City team convened community workshops at the beginning of the project to co-create a set of goals to guide the adaptation strategies. Building on this stakeholder input, staff worked together with its inter-disciplinary consultant team to envision a district-scale adaptation framework and develop asset-specific recommendations to ensure a resilient, creek-centered neighborhood. In alignment with the community goals, the ICSMAS flood adaptation pathways seek to:

a. Lead with equity and ensuring an authentic and transparent process.

b. Improve and protect multi-modal transportation within the district and along critical connectors to the rest of the city.

c. Adapt important transit facilities to ensure reliable citywide MUNI operations over time.

d. Enhance shoreline open spaces and trails and improve the Islais Creek and Bay ecology.

e. Protect and enhance production, industrial, and maritime areas to support economic growth and local jobs.

Planning Context and Coordination:
In concert with ICSMAS, the City’s Waterfront Resilience Program (WRP) is leading multiple coordinated efforts along its Bay and Ocean shorelines to protect and adapt to the unavoidable impacts of climate change. ICSMAS will serve as a key input to the range of seismic and flood adaptation alternatives being explored with the community through the main components of the WRP:

• The Flood Study, led by the US Army Corps of Engineers (USACE) and the Port, explores a range of flood adaptation strategies and costs with a goal of identifying a federally funded flood risk reduction project. This Study started in 2018 and is expected to be completed in 2025. During the process, USACE will identify a preferred Federal Plan and the Port, working with the community and City departments, can also identify a Locally Preferred Plan. The final plan recommended to Congress must have more quantifiable benefits (such as avoided flood damages) than it costs.

• The Port-led Adapt Plan is an interagency effort to reduce seismic and flood risk and enhance the 7.5 miles of Bayshore communities from Islais Creek to Fisherman’s Wharf managed by the Port. It will prepare adaptation pathways and alternatives for the entire shoreline in this geography and determine a locally preferred set of measures. In addition to flood and seismic risks, the Adapt Plan will consider critical City infrastructure, long-term tenant operations and capital improvements, public trust responsibilities, and other adaptation efforts such as Heron’s Head Park Shoreline Resiliency Project.

The ISCMAS work provides a robust and community-grounded vision for Islais District of the WRP and will facilitate early planning and funding coordination to protect critical City assets and deliver local benefits.

Across ICSMAS and the WRP, coordinated and meaningful community engagement is essential. In Winter 2020-21, the ICSMAS team joined the WRP at dozens of community organizations’ meetings to share information about flood risks and critical assets in the area, discuss alternative measures for the Flood Study, and provide updates for ICSMAS. Likewise, the WRP team joined the final ICSMAS Community Circle-Back events in May 2021 to hear community feedback. Community engagement and interagency coordination will continue through preparation and decision-making of the WRP Flood Study and Adapt Plan in Fall 2021 and into 2022. Together we can ensure the Islais Creek district, its people, assets, and ecology, thrive in a sustainable, healthy, and resilient community.
INTRODUCTION

Project Area and Related Projects
Project Vision, Goals & Drivers

Foundational elements to inform, inspire, and align project priorities and outcomes.

At the outset of the project, the interagency ICSMAS team hosted three in-person community workshops in late 2019 and early 2020 to connect with residents, workers, property owners, local organizations, and service providers. In addition to sharing the project scope and site analysis with attendees, these engagement and listening events helped develop and confirm the community’s goals for the project. These goals inspired the ICSMAS strategies and will continue to guide all flood resilience work in the Islais Creek area.

GOALS:

Transportation: A transportation system that is resilient and adaptable to flood risk.
- Adapt key transportation facilities and assets in the near term, increase system capacity and resiliency in the long term.
- Improve and expand transit, bicycle, and pedestrian connections within and through the area.
- Ensure accessible and equitable transportation between the waterfront, the City, and region for people and goods.

Environment: A healthy environment for residents, workers, visitors and ecologies.
- Identify multi-purpose solutions and strategies that benefit the entire Islais Creek watershed.
- Prioritize nature-based solutions and green infrastructure.
- Improve access to and create new resilient open spaces along the creek and Bay shoreline.

Economy: A sustainable economy that benefits local residents, workers, and industries.
- Support local, blue-collar industries, small businesses, and artists.
- Maintain and increase women and minority-owned businesses.
- Explore flexible land use regulations and building types that can accommodate future commerce and industry.
- Prepare local workforce for the current and future economy through training and mentorship.

Community and Social Equity: A socially and environmentally resilient neighborhood.
- Encourage neighborhood vitality, character, and diversity with mixed-income housing.
- Develop equitable solutions for a wide variety of community members.
- Adapt buildings, open spaces, and services for flooding that ensure safety and preparedness.
- Support neighborhood social resilience efforts now and into the future.

Governance: Authentic and transparent public engagement during and beyond planning.
- Identify and share individual histories and stories about Islais Creek.
- Build a long-lasting basis of support with a transparent, authentic engagement process.
- Engage across generations, especially with youth, to build long-term understanding, capacity, and stewardship.
- Acknowledge the significance of the newly designated African American Arts and Cultural District.
- Establish a working group of public agencies to ensure integrated capital planning, funding, financing, and implementation of the Strategy.
Methodology

An innovative and comprehensive approach to risk assessment and climate adaptation planning.

EXISTING CONDITIONS REVIEW AND SCENARIOS DEVELOPMENT

A thorough existing conditions review was carried out that included GIS data sets, previous studies in the project area, and future plans or proposals. It also included several levels of flood modeling, as outlined in the next section.

Building on this analysis and community engagement inputs, the ICSMAS Team then developed three “exploratory scenarios” for flood adaptation in the Islais Creek District through the 2080 time frame. Each “exploratory scenario” investigated strategies for protecting the creek and assets vulnerable to flooding in a manner that could maximize co-benefits to one of the community’s priorities: economics, mobility, and environment. This approach helped ensure the maximum cumulative number of opportunities were considered and ideas generated for area. From these three scenarios, a robust set of district- and asset-scale strategies was refined, as presented in this report.

REACHES AND ADAPTATION PATHWAYS

The strategies proposed in the District-Scale Concept have been grouped into five Reaches based on their geographic location and how the strategies work together to provide comprehensive flood protection. The Reaches are:

- Reach 1 – Northeastern Waterfront
- Reach 2 – Creek Channel Crossing
- Reach 3 – Northwestern Creek Bank
- Reach 4 – Southwestern Creek Bank
- Reach 5 – Southeastern Waterfront

Adaptation pathways are a sequence of linked strategies that are triggered by a change in environmental conditions, and in which initial decisions can have low regrets and preserve options for future generations” (Barnett et al., 2014). This approach is critical for managing risk under uncertain future conditions. It allows decision-makers to examine a variety of potential actions within the context of both current conditions and potential future conditions at multiple time scales. Depending on the geographic scale of the study and a variety of local conditions (community priorities, existing conditions, rate of change in the physical environment, political and policy considerations, etc.), adaptation pathways may be relatively simple or highly complex.

Adaptation Pathways are included that detail how and when the strategies could be implemented and phased, which will provide the City with clear guidance on how the shared vision of the District-Scale Concept and the specific strategies can move forward as future projects. An adaptation pathway is an implementation strategy comprised of a sequence of manageable steps that recognizes key inputs (e.g., funding, science, market forces) and associated decision-points over time, which together helps manage risk under uncertain future conditions. Rather than over-projecting and committing to a horizon of decisions and investments now, the approach is designed to schedule decision-making: it identifies what needs to be confirmed in the near-term versus in the future. Adaptation pathways therefore support strategic, informed, flexible, and structured decision-making, which allows the City to respond to a variety of future conditions (community priorities, sea level rise, etc.) while still remaining focused on long-term goals and generating public benefits.

The team also developed adaptation pathways for the Reaches. The focus of the ICSMAS adaptation pathways is on reducing the risk of sea level rise inundation and coastal and inland flooding over time, as these risks will increase with a warming climate. Risk from other hazards, such as earthquakes, tsunamis, heat waves, droughts, fires, and more are not directly addressed.

NOTE: As acknowledged in San Francisco’s recently adopted Hazards & Climate Resilience Plan, future phases of this work will continue to add considerations for other climate-related hazards such as extreme heat, poor air quality due to wildfire smoke, drought, and more.

ASSET-SPECIFIC ADAPTATION STRATEGIES

SF Planning, the Port, SFMTA, SFPUC and Public Works all have critical infrastructure along the shoreline, that serve both the local neighborhood and wider city. From this list of critical assets, the community and City identified seven key assets that would be studied in more detail at the 2050 time frame:

- Islais Creek Bus Facility
- Marin Yard
- Islais Creek Bridge
- Illinois Street Bridge
- Pier 80
- Pier 90-96 Backlands
- Pier 96

These asset-level strategies provide near-term protection, complement the preferred district-scale concept, and provide redundant resilience to other nearby interventions. Three key assets are studied in further detail, based on criteria such as timing of inundation, remaining life-span of asset, criticality of asset to the system:

- Islais Creek Bus Facility
- Islais Creek Bridge
- Pier 96
As sea levels rise, coastal flooding, wave hazards, and rainfall-driven stormwater flooding are all likely to worsen. Therefore, the development of appropriate shoreline adaptation strategies must consider how sea level rise (SLR) may exacerbate all future flooding conditions.

A set of combined flood hazards maps were created to support the comprehensive adaptation pathways and asset-specific strategies. The maps depict the areas that could experience different types of flooding under six future SLR scenarios:

- **Storm Surge Flooding**: Extreme tide and storm surge events may cause Bay waters to rise above the shoreline elevation and flood low-lying inland areas. ICSMAS hazard mapping considers coastal flooding that could occur during a future 100-year extreme tide (i.e., the simultaneous occurrence of an astronomically high tide with strong storm surge) on top of SLR.

- **Wave Hazards**: Storms produce wind-driven waves that propagate across the Bay and runup and overtop the shoreline. Wave hazards are generally most damaging at or near the shoreline, causing coastal erosion and undermining shoreline structures. Waves can also overtop the shoreline and travel inland across low-lying, flat areas resulting in inland flooding. ICSMAS wave hazard mapping considers overland wave impacts associated with a 100-year coastal storm event.

- **Stormwater Flooding**: High-intensity rain events may result in runoff that exceeds the capacity of the City’s stormwater management system, causing flooding in areas with limited or no connectivity to conveyance infrastructure or the Bay. ICSMAS stormwater hazard mapping considers flooding that could occur during a 100-year storm event (i.e., SLR inundation due to storm surge could increase the area impacted by stormwater flooding if both types of flooding occur concurrently). The information presented is sufficient to inform the development of flood risk reduction strategies; however, additional analysis may be warranted to support adaptation strategy design.

The combined flood hazard maps depict areas of overlapping hazards, assuming each type of flooding is independent. However, in areas where hazards overlap, the combined hazard is likely to be more severe than mapped; i.e., SLR inundation due to storm surge could increase the area impacted by stormwater flooding.

### Sea Level Rise Scenarios

Six SLR scenarios were selected for the combined flood hazard maps, per hazard data produced by the SFPUC for its Climate Adaptation Plan and maps used by BCDC as part of the Adaptation to Rising Tides program. The scenarios were chosen based on a review of existing mapping, identification of early shoreline overtopping locations, and alignment with other City efforts like the Port’s Flood Study (with USACE) and Envision process for re-imagining the long-term future of the waterfront.

For the purposes of developing the district-scale concept, sea level rise projections were selected in line with City and Ocean Protection Council (OPC) for this type of project (containing critical assets) for two key planning time horizons: 2050 and 2080. The two combined hazards maps shown here illustrate permanent sea level rise as well as the other three flooding types; please see the Appendix for the complete, detailed analysis and set of combined hazard maps.

- **2050**: 1:200 Chance, MHHW +23” SLR
- **2080**: 1:200 Chance, MHHW +52” SLR

It is important to note that today’s sea level rise projections vary, particularly beyond 2050 when the rate of sea level rise will be primarily determined by the success or failure of reducing greenhouse gas emissions (GHGs) in the next decades. The OPC 1:200 sea level rise projections used in ICSMAS assume lower success at containing GHG globally. As USACE uses a different set of SLR projections that assume a slower rate, The San Francisco Waterfront Resilience Study also includes OPC’s projections but expands the set of projections to include USACE’s Low, Intermediate and High projections, which assume a slower rate of SLR. Regardless of the eventual time frame, the water levels presented here will be reached at some point, but may differ by 10, 50 or 100 years. Adaptation Pathways are an excellent tool to adapt to this uncertain future because they allow planners to respond to higher or lower water levels when needed.
2050 COMBINED FLOOD HAZARD MAPPING
MHHW + 23” permanent SLR inundation (assuming 1:200 Chance SLR scenario) plus 100-year coastal storm surge (up to 41”) and stormwater flooding.

2080 COMBINED FLOOD HAZARD MAPPING
MHHW + 52” permanent SLR inundation (assuming 1:200 Chance SLR scenario) plus 100-year coastal storm surge (up to 41”) and stormwater flooding.
Key Assets at Risk, Selected for ICSMAS Focus

- Islais Creek Bus Facility
- Islais Creek Bridge
- Pier 80
- Pier 90-96 Backlands
- Marin Yard
- Illinois Street Bridge
- Pier 96
Economically, the Islais Creek area supports some of the city’s last remaining production-distribution-repair (PDR), industrial, and maritime cargo uses. These uses help create and sustain a critical sector of skilled, middle-wage job opportunities, which helps maintain a diverse economic and employment base in San Francisco. This area is the city’s only location that can support deep-water port berthing, including land-intensive cargo terminal operations. Maritime functions also rely upon adjacent usable land for efficient operations, storage, and transportation of materials. The piers, large-vehicle berths, and terminal areas are also critical components of the City’s disaster response capability. Finally, the district’s proximity to the Dogpatch and Bayview residential neighborhoods also supports a diverse labor pool.

PDR & Mixed-Use Commercial
ICSMAS supports opportunities to enhance and grow production, distribution, and repair (PDR) businesses in several zones on the west and south sides of Islais Creek, especially along Evans Street. The unique building typologies and sizes foster light manufacturing and craftsman, as well as automotive, machinery, and processing businesses. As a major transit corridor, 3rd Street also has the potential to host increased density of residential, retail, and other local services, which in turn could help pay for adaptation strategies and other neighborhood benefits. The acknowledgement of the Bayview as the City’s African American Arts and Cultural District also provides further opportunities to support local businesses in collaboration with community groups. Finally, with affordable housing needs in mind, mixed-used development could also be introduced along key transit corridors and/or in City-owned parcels as operations are consolidated and modernized, such as the Islais Creek Bus Facility, the Marin Yard and Muni Metro East.

Maritime Industrial
ICSMAS offers multiple measures to preserve and optimize maritime terminals and their industrial uses. It also recommends studying cargo berthing and terminal infrastructure that could facilitate relocating or consolidating cargo functions inland.

The Port’s Maritime Eco-Industrial Center Strategy for Piers 80–96 co-locates maritime with industrial uses to enable product exchange, optimize resource use, incorporate green design and technologies onsite, foster resource recovery and reuse, provide economic opportunities that employ local residents, minimize environmental impacts, and provide safe public open space for enjoyment and habitat.

Regional plans forecast growth in cargo, industrial, and PDR uses in this area through 2050. The recent San Francisco Bay Conservation and Development Commission’s (BCDC’s) “Seaport Plan”, the Maritime Element of Metropolitan Transportation Commission’s (MTC) Regional Transportation Plan, identifies sufficient shoreline areas to accommodate future growth in maritime cargo, minimizing the need for new Bay fill for port development. It’s 2050 cargo forecast identified San Francisco Pier 96 as a key expansion site required to have sufficient capacity for Ro-ro (automobile) and Dry Bulk cargo under a moderate-growth scenario, assuming the continued full utilization of Piers 80, 90, 92, and 94. ABAG’s (Association of Bay Area Government) and MTC’s “Plan Bay Area 2050 Final Blueprint” also designates the Islais geography as a “Priority Production Area” to enable industrial growth that expands middle-wage jobs close to more-affordable housing. Regional objectives for economic growth and related transportation systems are an important consideration for this district-wide adaptation strategy.
Nature-based shoreline adaptation strategies aim to provide flood protection while increasing parks and habitat areas:

- Remove aging waterfront structures in favor of living shoreline features that restore a natural edge condition and create passive recreation opportunities (Warm Water Cove Park and southwestern creek bank)
- Consider expanding open space in opportunity areas that could be developed as a public/private partnership (Southwestern creek bank)
- Maintain existing wetland areas and consider regrading areas where they could migrate over time. (Pier 94 Wetlands, Heron’s Head Park)
- Introduce green streets, street-level green infrastructure to reduce localized urban flood risk, reduce peak flows, increase biodiversity and enhance neighborhood character.

ICSMA seeks climate adaptation investments that expand active transportation and transit, enhance traveler safety, and improve connections between maritime and industrial uses and regional highway and rail systems:

- Implement improvements to the Blue Greenway along Illinois St and Cargo Way. Consider potential additions to improve access to the waterfront.
- Enhance key transit corridors to improve East/West connectivity including Evans Ave, which helps ease the burden on the Islais Creek and Illinois St bridges and reduces North/South traffic.
- Improve the bike and pedestrian network for safe, enjoyable experience for those using it.
- Maintain and enhance truck and freight rail to sustain cargo and maritime operations. Revisit need for freight rail to Pier 80 when the Illinois Street Bridge is reconstructed.
- Use green streets/infrastructure (e.g. bulbouts) to slow traffic and create safety buffers from vehicles.
The District-Scale Concept is based on a framework of adaptation strategies that relate to one another within the project area, such as key circulation corridors by mode, open space opportunities, and current and future land uses for example. The concept is based on the project goals and objectives and vetted through the public process.

Legend

**Nature-Based Flood Protection**
- Existing Open Space
- New or Improved Open Space
- New or Improved Marsh Wetlands
- New Eel Grass Beds
- New Oyster Reefs
- New Beach
- New Rock Groyne
- New Beach
- New Green Streets

**Hard Flood Protection**
- Raised & Rebuilt Pier Edge
- New Pier Edge
- New Flood Wall
- New Berm
- Replaced Bridge
- Existing Promenade or Plaza

**Blue Greenway**
- Primary
- Proposed Addition

**Creek Trail**
- Existing
- Proposed

**Muni Corridor**
- Existing (T Third Street)

**Vehicular**
- Existing Truck Route

**Rail**
- Existing Freight Rail
- Existing Caltrain Line

**Maritime**
- Deep Water Berth
- General Water Berth

**Land Use**
- Opportunity Area: Open Space & Mixed-Use
- City-owned Parcels (Consolidated & Optimized)
- Existing Buildings
- Project Area
**Toolkit Strategies**

**Seawall**
A hardened vertical structure, that is anchored into and above the ground on both sides.

**Raised Edge**
Adding a hardened lip or wall to an existing shoreline structure.

**Raised Pier**
Raising a pier, either from underneath by increasing the height of the support structures, or by adding to the height of the pier surface itself.

**Revetment**
Armoring placed on the slope of embankments or berms as a defense against erosion - revetments can be constructed from large rocks, tetrapods, etc.

**Wave Attenuation Edge**
Structural armoring built on the slope of embankments, such as interlocking concrete tiles or steps.

**Elevate Infrastructure**
Elevating bridges, roads, or other infrastructure to be above flood waters. Raised infrastructure can also contribute to the protection of inland assets.

**Beach Creation**
Supporting or creating a beach through strategic placements of fine or coarse sand – can attenuate waves in front of other structures.

**Nature-Based Hybrid Shoreline**
A variety of solutions that support flood protection and wave attenuation properties of natural shorelines.

**Levee**
Engineered structure made of packed earth with an impermeable core.

**Automatic Barriers**
Installed mechanical devices that can be raised during storm events.

**Deployable Barriers**
Flood barriers that can be temporarily installed during storm events.

**Floodable Parks**
A gently sloping earthen structure, possible backed by a levee, providing and ecotone slope for marsh vegetation and attenuating wave action.

**Living Edge**
A variety of solutions that support flood protection and wave attenuation properties of natural shorelines.

**Armored Park**
Structures that are placed in the water offshore to attenuate wave action – may be hardened structures or green/living structures.

**STORMWATER MANAGEMENT**
Diffuse inland green infrastructure strategies that absorb stormwater to prevent ponding and reduce peak flows during flood events.

**Land Use Change**
Strategies that allow the shoreline edge to migrate inland, with associated land use changes behind.

**Berms**
Earthen non-engineered mounds, potentially vegetated.

**Raise Structure**
Elevating individual structures inland to be above flood waters, with measures like pile supports or elevated foundations.
Shoreline Protection through 2050

Shoreline Protection through 2080

Legend
- Hard
- Nature-Based
- Earthen
- Event-Based
- Line of Defense

COMPREHENSIVE ADAPTATION STRATEGY
Shoreline Protection - Toolkit Strategies
Adaptation Pathways & Key Asset Strategies, by Reach

These five Reaches are grouped adaptation strategies organized by related geographical area.

1. **Reach 1 - Northeastern Waterfront:**
   Introduce nature-based shoreline adaptation strategies to expand Warm Water Cove Park and elevate and protect Pier 80 to support maritime function.

2. **Reach 2 – Creek Channel Crossing:**
   Rehabilitate and replace Islais Creek Bridge and Illinois Street Bridge.

3. **Reach 3 – Northwestern Creek Bank:**
   Introduce flood protection measures at critical SFMTA facilities and enhance public access to the creek’s shoreline.

4. **Reach 4 – Southwestern Creek Bank:**
   Create new tidal marsh and expand Islais Creek Park.

5. **Reach 5 – Southeastern Waterfront:**
   Optimize use of cargo terminal and industrial operations at Piers 90-96 and the Backlands.
1. Northeastern Waterfront

Introduce nature-based shoreline adaptation strategies to expand Warm Water Cove Park and elevate and protect Pier 80 to support maritime function.
1 Implement nature-based shoreline protection and expand public access at Warm Water Cove Park

Opportunity to expand Warm Water Cove Park

2 Adapt shoreline with raised edge to support maritime berth and harbor functions

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**Legend**

**Nature-Based Flood Protection**
- Existing Open Space
- New or Improved Open Space
- New or Improved Marsh Wetlands
- New Eel Grass Beds
- New Oyster Reefs
- New Beach
- New Rock Groyne
- New Green Streets

**Hard Flood Protection**
- Raised & Rebuilt Pier Edge
- New Pier Edge
- New Flood Wall
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- Existing Promenade or Plaza

**Blue Greenway**
- Primary
- Proposed Addition

**Creek Trail**
- Existing/Primary
- Proposed Addition

**Muni Corridor**
- Existing
- Proposed

**Bikeways**
- Existing
- Proposed

**Vehicular**
- Existing Truck Route
- Existing Freight Rail
- Existing Caltrain Line

**Maritime**
- Deep Water Berth
- General Water Berth

**Land Use**
- City-owned Parcels (Consolidated & Optimized)
- Existing Buildings

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**Northeastern Waterfront Through 2080**

**REACH 1**

- Warm Water Cove Park
- MTA Muni Metro East
- Pier 80
- Cesar Chavez
- 3rd St
- Maryland St
- Illinois St
- 24th St
- 25th St
- 26th St
- 27th St
- 28th St

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**Implementation Actions**

1. Implement nature-based shoreline protection and expand public access at Warm Water Cove Park
   - Opportunity to expand Warm Water Cove Park
   - Warm Water Cove Park

2. Adapt shoreline with raised edge to support maritime berth and harbor functions
   - Warm Water Cove Park
   - Maryland St

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**Conclusion**

- Future development will focus on balancing nature-based flood protection with hard protection measures to ensure the safety and accessibility of the waterfront.
Northeastern Waterfront

Introduce nature-based shoreline adaptation strategies to expand Warm Water Cove Park and elevate and protect Pier 80 to support maritime function.

<table>
<thead>
<tr>
<th>Near Term</th>
<th>Long Term</th>
</tr>
</thead>
<tbody>
<tr>
<td>Implement temporary flood fighting measures at key low spots in between Warm Water Cove Park and the northern edge of Pier 80.</td>
<td>Raise the pathway along the shoreline to provide continued public access and long-term flood protection for higher levels of sea level rise.</td>
</tr>
<tr>
<td>To protect the northern edge of Pier 80, Muni Metro East, and the full potential of Warm Water Cove Park, construct a series of pocket beach features by placing coarse sand and gravel on top of the existing revetment along the expanded Warm Water Cove Park shoreline and stabilize with groins. Construct headland anchor points at the north and south ends of the shoreline to retain the beach material. Place tide pool features in the new headlands to provide intertidal habitat for marine organisms.</td>
<td>Expand rock revetment upslope as needed to provide protection for raised pathway.</td>
</tr>
<tr>
<td>Re-nourish the beaches, as needed, as sand and gravel disperse along the shoreline to maintain a natural edge. With 24 inches of sea level rise, it is likely that the beach will become submerged. If it is desired that the beach have a longer lifespan, then the project could include setting back the existing shoreline, relocating the existing revetment landward, and providing space for the beach to migrate over time; however, this would be a more substantial project and would occupy a larger footprint.</td>
<td>Raise the pathway along the shoreline to provide continued public access and long-term flood protection for higher levels of sea level rise.</td>
</tr>
<tr>
<td>Equip berths and other maritime operations with zero-emission docking capabilities where feasible.</td>
<td>Deploy temporary flood barriers (such as sand bags or deployables) as needed along the edge of Pier 80 to prevent shoreline overtopping during storm events.</td>
</tr>
<tr>
<td>Improve liquefiable soils and artificial fill near the wharves. This will support future raising and mitigate known seismic hazards.</td>
<td>Floodproof any critical maritime buildings and equipment and establish an event-response plan to relocate sensitive inventory prior to flood events.</td>
</tr>
<tr>
<td>Construct a floodwall along the low-lying segment of shoreline east of Illinois Street and west of the developed edge of Pier 80. An alternative to a traditional floodwall along this low-lying segment of shoreline would be to construct a living shoreline and provide public access connecting to Illinois Street. A setback raised path could be constructed along a more inland alignment to provide flood protection and expand public access.</td>
<td>Construct a floodwall along the low-lying segment of shoreline east of Illinois Street and west of the developed edge of Pier 80. An alternative to a traditional floodwall along this low-lying segment of shoreline would be to construct a living shoreline and provide public access connecting to Illinois Street. A setback raised path could be constructed along a more inland alignment to provide flood protection and expand public access.</td>
</tr>
</tbody>
</table>
REACH 1
Adaptation Pathways - Northeastern Waterfront

NO ACTION / EXISTING CONDITION

1 Implement nature-based shoreline adaptation strategies to expand Warm Water Cove Park.
   - Near Term: Implement temporary flood fighting measures at low spots along shoreline
   - Longer Term: Construct pocket beaches and groins along expanded Warm Water Cove Park shoreline
   - Longer Term: Expand Blue Greenway access along shoreline on raised pathway

2 Elevate and protect Pier 80 to support maritime function.
   - Near Term: Deploy temporary flood barriers as needed to prevent shoreline overtopping during storm events
     - Or: Remove rubble and regrade edge to construct living shoreline
     - Or: Construct setback raised path and wall as inland flood barrier
   - Longer Term: Raise floodwall east of Illinois Street and tie-in to raised pier edge to address higher SLR
     - Longer Term: Raise or rebuild north, east, and southeast pier edge
     - Longer Term: Raise pier backlands as fill becomes available

LEGEND
- Coastal Defense Actions
- Planning and Support Actions
- Nature-Based Actions

Decision Point
- Threshold
- Trigger
- Trigger + Lead Time
- Action Implemented
- Action Effective
- Action continues

Daily High Tide plus Sea Level Rise

Sea Level Rise Projections Likely to 1-in-200 Chance

Reach 1
Northeastern Shoreline and Pier 80: Adaptation Pathways
Pier 80 (Selected Key Asset) – Summary of Strategies by 2050

Location

Initial Exposure
• Very minor permanent overtopping with 24" SLR
• Widespread temporary flooding during 100-year storm with 12" SLR

Existing Shoreline Typology
• Structure - On Pile: concrete structures that extend out over the water and are supported by timber or concrete piles

Toolkit Strategies By 2050

Recommended Strategy
Construct floodwall along low-lying shoreline

Additional Strategy Options
Remove rubble and regrade edge to construct living shoreline. Construct setback raised path and wall as inland flood barrier

Recommended Strategy
Deploy flood barriers that can be temporarily installed during storm event along overtopping edge

Legend
- Hard
- Nature-Based
- Earthen
- Event-Based
- Line of Defense

REACH 1
2. Creek Channel Crossing

Rehabilitate and replace Islais Creek Bridge and Illinois Street Bridge.

Background

Islais Creek Bridge Rehabilitation Project led by Public Works is intended to extend the life of the bridge by 50 years (2070-2080). This is a rehabilitation and retrofit of the superstructure, with some upgrades to MUNI above surface that support the overhead wire.

The project is currently on hold and reached 65% Design. Estimated construction to start in 2022-2024. The project is awaiting approval on federal funding, administered through Caltrans. Current funding for the rehabilitation project is only for seismic retrofit and does not include funding for sea level rise related upgrades.

Additional nearby projects include replacement of PUC pipes in 2022 parallel to the creek and the dogleg around the Islais Creek and Illinois Street bridges.
Overview
By 2080 Islais Creek Bridge is rehabilitated/replaced and would accommodate MUNI and vehicular traffic, including freight. By 2080, the Illinois Street Bridge is also replaced to accommodate truck freight between marine terminals and the regional highway system and will include bike and pedestrian improvements meeting Vision Zero standards. The need for freight rail to Pier 80 will be re-evaluated when this bridge is rebuilt. As the singular north-south bicycle route in this part of the city, interim safety improvement for people that bike and walk will be pursued along Illinois Street and across the creek in the near term.
### Near Term

- Perform seismic retrofit of bridge.
- Install temporary (removable) floodproofing at abutment gaps and floodproof access hatches, Or
- Relocate access hatches to street level (if feasible)

Or, Consider foregoing the current rehabilitation project because its life span is only for 50 years (2070-2080 planning horizon) and funding is for a seismic retrofit only and does not include sea level rise related upgrades. An option to adapt to SLR by 2030 (+12") will be needed to protect access hatches, machinery pit and gap at abutment from flooding. Instead, implement one of the long-term adaptation options if additional funding can be secured.

### Longer Term

- OPTION B – By 2080, Replace as non-operable bridge at higher elevation, considering SLR anticipated over lifespan of structure (approximately 75 years). Re-evaluated rail, transit, bike, and pedestrian needs and incorporate as-needed into new bridge design.
- OPTION A – Replace as non-operable bridge at a higher elevation. If successful with navigability status change, replace as new, non-operable bridge at higher elevation with bike/ped improvements. Or,
- OPTION B – Replace as operable bridge at higher elevation. Maintain the status of the creek as a navigable waterway. Replace as new, non-operable bridge at a higher elevation with bike/ped improvements.
- The need for freight rail to Pier 80 will be re-evaluated when this bridge is rebuilt. Consider diverting freight and rail to the Islais Creek bridge when bridge is designed and replaced to reduce the loads bridge will have to be designed to.
REACH 2
Adaptation Pathways - Creek Channel Crossing

Daily High Tide plus Sea Level Rise

NO ACTION / EXISTING CONDITION

1 Complete seismic and flood retrofits of Islais Creek Bridge
   Perform seismic retrofit of bridge
   Install temporary floodproofing at abutment gaps and access hatches
   Relocate access hatches to street level

2 Islais Creek Bridge Adaptation Options
   Near Term
   Option A
   Maintain as non-operable bridge at current elevation
   Change status of creek to navigable for only recreational human-powered boats
   Seal and secure existing bridge structure as non-operable
   Replace as non-operable bridge at higher elevation
   Seal and secure existing bridge structure as non-operable
   Replace as new, non-operable bridge at higher elevation
   Replace as operable bridge at higher elevation
   Maintain status of creek as navigable waterway
   Replace as new, operable bridge at higher elevation

   Long Term
   Option C
   Seal and secure existing bridge structure as non-operable
   Replace as new, non-operable bridge at higher elevation
   Change status of creek to navigable for only recreational human-powered boats
   Maintain status of creek as navigable waterway
   Replace as new, non-operable bridge at higher elevation
   Optional: Divert freight and rail to Islais Creek bridge when bridge is re-built

3 Illinois Street Bridge Adaptation Options
   Near Term
   Option A
   Improve bike and pedestrian safety across the bridge
   Implement interim bike and pedestrian safety improvements along Illinois Street
   Replace as non-operable bridge at higher elevation
   Change status of creek to navigable for only recreational human-powered boats
   Replace as new, non-operable bridge at higher elevation with bike/ped improvements

   Option B
   Construct new bike and pedestrian crossing connecting Rosa Parks Plaza to Illinois Street at Tulare Park
   Replace as non-operable bridge at higher elevation
   Change status of creek to navigable for only recreational human-powered boats
   Replace as new, non-operable bridge at higher elevation with bike/ped improvements

   Long Term
   Option A
   Replace as operable bridge at higher elevation
   Maintain status of creek as navigable waterway
   Replace as new, operable bridge at higher elevation

   Option B
   Replace as operable bridge at higher elevation
   Maintain status of creek as navigable waterway
   Replace as new, operable bridge at higher elevation

LEGEND
- Coastal Defense Actions
- Planning and Support Actions
- Nature-Based Actions
- Stormwater Actions
- Threshold
- Trigger
- Trigger + Lead Time
- Action implemented
- Decision Point
- Strategic Decision Point
- Alternative Action
- Action Effective
- End of Action Lifespan
- Action continues
Islais Creek Bridge (Selected Key Asset) – Summary of Strategies by 2050

Location

Initial Exposure
- Temporary flooding during 100-year storm with 24” SLR

Existing Shoreline Typology
- Embankment – Armored (north and south banks): shoreline that is fully armored with riprap or broken concrete.
- Embankment – Partially Armored (north bank): gradient between fully armored shoreline and unarmored earthen shoreline.
- Structure - On Pile: extends out over the water and are supported by timber or concrete piles.

Existing Conditions
- Gap is at flood risk, located below girders at abutment opening
- Vessels that want to cross must give a 72-hour notice

Toolkit Strategies By 2050
- 1 Complete seismic and flood retrofits of Islais Creek Bridge
- 2 Implement Islais Creek Bridge adaptation options (A, B or C)
- Options A and B: Seal and secure existing bridge structure as non-operable
- Or, Option C: Replace as operable bridge at a higher elevation, if waterway is to remain navigable
- Change status of creek channel to navigable for only recreational human-powered boats

Bridge has a historic designation, which restricts future design changes
Current funding only covers the seismic rehabilitation of the superstructure
Adjacent private properties along the creek have mariners’ rights to access from the water
Access hatch can only be accessed during tidal windows occurring below bottom of the opening
Substructure floods first and requires occasional pumping
Illinois Street Bridge (Selected Key Asset) – Summary of Strategies by 2050

Initial Exposure
- Temporary flooding during 100-year storm with 24” SLR

Existing Shoreline Typology
- Embankment - Armored (north and south banks): shoreline that is fully armored with riprap or broken concrete.
- Embankment - Partially Armored (north bank): gradient between fully armored shoreline and unarmored earthen shoreline.
- Structure - On Pile: extends out over the water and are supported by timber or concrete piles.

Toolkit Strategies By 2050
- Change status of creek channel to navigable for only recreational human-powered boats
- Construct floodwall along low-lying shoreline
- Consider a new bikeway only structure since bridge would not likely be replaced before 2080
- Adjacent private properties along the creek have mariners’ rights to access from the water
-Separated bikeway/sidewalk is narrow and does not follow a straight alignment
- Both freight rail and trucks currently cross the bridge

Vessels that want to cross must give a 72-hour notice

Location

Adjacent private properties along the creek have mariners’ rights to access from the water

Separated bikeway/sidewalk is narrow and does not follow a straight alignment

Both freight rail and trucks currently cross the bridge

Construct floodwall along low-lying shoreline

Consider a new bikeway only structure since bridge would not likely be replaced before 2080

Vessels that want to cross must give a 72-hour notice
3. Northwestern Creek Bank

Introduce flood protection measures at critical SFMTA facilities and enhance public access to the creek channel's shoreline.

**Existing Conditions**

**Site Photos**

- Islais Creek Shoreline Access
- Islais Creek Shoreline Access (under I-280)
- Islais Creek Bus Facility
- Islais Creek Promenade and Marin Yard
1. Address inland flooding at the Islais Creek Bus Facility

2. Protect Marin Yard

3. Retrofit outfall at Islais Creek Promenade

4. Restore shoreline along the creek channel

Coordinate with Caltrans to address I-280 stormwater overflows

Introduce pedestrian bridge across the creek

Raise shoreline edge with new seawall and coordinate with bridge replacement

Legend

NATURE-BASED FLOOD PROTECTION
- Existing Promenade or Plaza
- Existing Open Space
- New or Improved Open Space
- New or Improved Marsh Wetlands
- New Estuary Beds
- New Beach
- New Rock Groyne
- New Green Streets

HARD FLOOD PROTECTION
- Raised & Rebuilt Pier Edge
- New Pier Edge
- New Flood Wall
- New Berm
- Replaced Bridge

EXISTING
- Existing Promenade or Plaza

BLUE GREENWAY
- Primary
- Proposed Addition

CREEK TRAIL
- Existing/ Primary
- Proposed Addition

MUNI CORRIDOR
- Existing
- Proposed Addition

BIKEWAYS
- Existing
- Proposed

VEHICULAR
- Existing Truck Route
- Existing Freight Rail
- Existing Caltrain Line

MARITIME
- Deep Water Berth
- General Water Berth

LAND USE
- City-owned Parcels (Consolidated & Optimized)
- Existing Buildings

Coordinate with Caltrans to address I-280 stormwater overflows

Raise shoreline edge with new seawall and coordinate with bridge replacement
### Near Term
- Coordinate with Caltrans to address overflows of ponded stormwater from the I-280 overpass above the bus facility.
- A local drainage study and alternative analysis should be conducted at the bus facility and Marin Yard to identify the causes of stormwater related flooding and evaluate potential solutions. Two high level options (described below) are identified and would be evaluated further in the study to determine technical feasibility, effectiveness, and costs and benefits of each.
- Option A – Manage local stormwater issues by a combination of actions targeted at (1) reducing or eliminating surface runoff from adjacent streets onto bus facility property and (2) mitigating potential flood impacts onsite. Actions may include diverting offsite runoff by constructing perimeter flood barriers (permanent and temporary pop-up barriers at entry points), raising and regrading low spots on the property, floodproofing buildings, elevating storage areas and electrical/mechanical equipment off the ground, and increasing the frequency of storm drain maintenance.
- Option B – Install a separated stormwater drainage system within the bus facility property to collect, convey, treat, and discharge stormwater directly to Islais Creek. This would eliminate the connection to the combined sewer system, which currently backs up and floods low-lying areas on the bus facility property. While there would be challenges associated with permitting a new stormwater discharge point to the Bay, this may be the most effective option to address local stormwater flooding at the site.

### Longer Term
- Option B – By 2050 (24 inches of SLR), convert the new Islais Creek stormwater outfall to a pumped outfall when necessary to address higher sea level conditions in the future.

### Protection of the Marin Yard
- Coordinate with the local drainage study at the Islais Creek bus facility to identify stormwater strategies that may be mutually beneficial to both sites. Ensure that actions at the bus facility do not worsen flooding issues at the Marin Yard and vice versa.
- Consider raising adjacent streets, deploying temporary flood barriers, or constructing a permanent perimeter floodwall around the facility to divert storm runoff from adjacent areas.
- By 2030 (12 inches of SLR), remove rubble and debris along the shoreline from Islais Creek Bridge to Tennessee Street and raise shoreline edge with a new seawall to address shoreline overtopping and flood pathway.
- Coordinate with actions at Islais Creek Bridge. If bridge is replaced, look for opportunities to tie-in shoreline protection to bridge abutment and potential expand public access along the shoreline.

### Retrofit outfall at Islais Creek Promenade
- By 2030 (12 inches of SLR), install backflow prevention at the Islais Creek North combined sewer discharge (CSD). Installation of backflow prevention at CSD is identified as a high-priority action for SFPUC.
- Consider building oyster reefs along the seawall to improve water quality and create aquatic habitat.

### Restore shoreline along Islais Creek
- By 2030 (12 inches of SLR), remove rubble and debris along the shoreline and construct a living shoreline project along the creek bank. A living shoreline could be implemented by regrading the shoreline and placing fill to create a more gradual edge that could sustain vegetated marsh and mudflat.
- By 2030 (12 inches of SLR), raise the shoreline edge along the existing pedestrian path by adding a small curb wall, improve stormwater drainage along the path, and construct a higher floodwall setback from the shoreline to protect the bus facility.

### Introduce a pedestrian bridge at the end of the creek
- Consider constructing a boardwalk or pedestrian bridge to connect the north and south banks of the creek. This would contribute towards creation of a complete loop of the western portion of the creek for pedestrians and bikes.
REACH 3
Adaptation Pathways Northwestern Creek Bank

NO ACTION / EXISTING CONDITION

1 Address inland flooding at the Islais Creek Bus Facility
   Conduct local drainage study and alternatives analysis
   Coordinate with Caltrans to address I-280 overflows
   Divert offsite runoff by constructing perimeter flood barriers
   Install pop-up flood barriers across driveways and access points
   Raise and regrade the parcel in key low points
   Floodproof buildings and access points. Elevate storage areas off ground
   Improve/increase regularity of storm drain maintenance
   Flood proof buildings and elevate equipment
   Convert new discharge point at Islais Creek
   Install stormwater drainage system, treatment, and new discharge point at Islais Creek

2 Protect the Marin Yard
   Coordinate with Bus Facility drainage study
   Consider raising nearby streets, deploying temporary barriers, or constructing perimeter floodwall to divert storm runoff
   Remove rubble and debris along the shoreline
   Raise shoreline edge with a new seawall between the bridge and Tennessee Street
   Coordinate with the Islais Creek Bridge replacement

3 Retrofit outfall at Islais Creek Promenade
   Consider building oyster reefs along the seawall to improve water quality
   Install backflow prevention at combined sewer discharge
   Add pumps to combined sewer discharge to address higher sea levels

4 Restore Shoreline along Islais Creek
   Remove rubble and debris and construct living shoreline along Islais Creek
   Raise shoreline edge, improve stormwater drainage, and construct setback floodwall along bus facility
   Raise shoreline path on levee to address higher sea levels
   Extend living shoreline up levee slope
   Replace existing rubble/riprap along western bank of Islais Creek with vegetated eco-riprap
Islais Creek Bus Facility (Selected Key Asset) – Summary of Strategies by 2050

**Initial Exposure**
- Widespread temporary flooding during 100-year storm with 12” SLR

**Existing Shoreline Typology**
- Embankment - Partially Armored: between fully armored shoreline and unarmored earthen shoreline

**Toolkit Strategies By 2050**
Widespread temporary flooding during 100-year storm with 12" SLR

Structure - Bulkhead: hard vertical surfaces, generally constructed out of concrete or metal.

Marin Yard (Key Selected Asset) – Summary of Strategies by 2050

Location

Initial Exposure
- Widespread temporary flooding during 100-year storm with 12" SLR

Existing Shoreline Typology
- Structure - Bulkhead: hard vertical surfaces, generally constructed out of concrete or metal.

Existing Conditions

Toolkit Strategies By 2050

Construct floodwall along low-lying shoreline. Coordinate with Islais Creek Bridge replacement and connect to Islais Creek Promenade for continuous protection.

Rubble and debris along shoreline
Limited waterfront access to the channel
Armored shoreline leading up to the Islais Creek Bridge
4. Southwestern Creek Bank

Create new tidal marsh and expand Islais Creek Park.
Construct new pedestrian crossing

2 Expand Islais Creek Park and create wetlands where possible. Construct a shoreline berm.

4 Protect Artist Studios, flood proof existing structures and consider converting to park or multiuse opportunity areas as a public/private partnership.

6 Maintain and improve stormwater management, coordinate with SFPUC.

5 Improve ecosystem of creek channel with floating eel grass beds or other suitable pilot studies

3 Flood-proof or relocate Booster Pump Station

1 Convert Islais Creek Park to tidal marsh, after area has been remediated

1 Convert Islais Creek Park to tidal marsh, after area has been remediated

Reach 4 By 2080 - Enlargement Plan

Legend

NATURE-BASED FLOOD PROTECTION
- Existing Promenade or Plaza
- Existing Open Space
- New or Improved Open Space
- New or Improved Marsh Wetlands
- New Eel Grass Beds
- New Oyster Reefs
- New Beach
- New Rock Groyne
- New Green Streets

HARD FLOOD PROTECTION
- Raised & Rebuilt Pier Edge
- New Pier Edge
- New Flood Wall
- New Berm
- Replaced Bridge

EXISTING PIER
- Existing Promenade or Plaza

BLUE GREENWAY
- Existing Promenade or Plaza

CREEK TRAIL
- Existing/ Proposed Addition

MUNI CORRIDOR
- Existing/ Proposed Addition

BIKEWAYS
- Existing/ Proposed

VEHICULAR
- Existing Truck Route

RAIL
- Existing Freight Rail

MARITIME
- Deep Water Berth
- General Water Berth

LAND USE
- Opportunity Area: Open Space & Mixed-Use
- City-owned Parcels (Consolidated & Optimized)
- Existing Buildings

Opportunity Area: Open Space & Mixed-Use

City-owned Parcels (Consolidated & Optimized)

Existing Buildings

Opportunity Area: Open Space & Mixed-Use

City-owned Parcels (Consolidated & Optimized)

Existing Buildings
<table>
<thead>
<tr>
<th>Near Term</th>
<th>Longer Term</th>
</tr>
</thead>
<tbody>
<tr>
<td>1 Convert the western shoreline into tidal marsh to protect from sea level rise</td>
<td>Convert to tidal marsh after area has been remediated. Construct a flood protection structure or berm inland of the tidal marsh and allow the marsh to gradually migrate landward toward this second line of defense as sea level rises.</td>
</tr>
<tr>
<td>2 Expand the existing Islais Creek Park and Waterfront Access</td>
<td></td>
</tr>
<tr>
<td>3 Protect Booster Pump Station</td>
<td>Relocate the Booster Pump Station, or floodproof and relocate later (Floodproofing and associated maintenance requirements could be done within the operations and maintenance planning for the facility. Floodproofing could allow the pump station to remain at its current site beyond 36” SLR.) Coordinate with Islais Creek Bridge replacement; coordinate with owner SFPUC (The station currently pumps treated effluent from the Southeast Treatment Plant to the Bay through the Southeast Bay Outfall. Relocation or replacement of the pump station could be timed with the permanent raising of Islais Creek Bridge (Reach 2 – Creek Crossing), due to the close proximity of the two structures.</td>
</tr>
<tr>
<td>4 Protect Artist Studios, then retreat</td>
<td>Floodproof existing structures: Current owners could floodproof to address current and near-term urban stormwater risk. Acquire property, relocate artist studios, and remediate. Add connector for shoreline berm, trail.</td>
</tr>
<tr>
<td>5 Improve the creek ecosystem</td>
<td>Remediate contaminants. Limit effluents and other contaminations reaching the creek channel. Reclassify Islais creek as non-navigable (west of bridges) and identify ecosystem enhancements pilot studies to create habitat and improve water quality</td>
</tr>
<tr>
<td>6 Improve stormwater management</td>
<td>Improve stormwater management on non-Port lands by separating the combined sewer system and increasing open space areas that could handle occasional flooding. Nearby streets could be improved with green infrastructure. Coordinate with SFPUC for local stormwater management, including the Port’s separate sewer system on Port lands. In coordination with SFPUC, local stormwater management techniques (e.g. drainage) must be incorporated into all coastal defense and other infrastructure actions to minimize surface ponding and localized flooding.</td>
</tr>
</tbody>
</table>
5. Southeastern Shoreline

Optimize the Port’s maritime cargo and industrial areas (Pier 94-96 and Backlands) to facilitate sustainable economic growth and deliver local community benefits.

Existing Conditions

Site Photos

- Piers 90, 92, and 94 Wetlands
- Backlands
- Pier 96 (view from Lash Lighter Basin)
1. Restore and protect maritime and industrial uses at Pier 90 and 92, construct new raised wharf and pier edge.

2. Consider incremental migration of Pier 94 wetlands.

3. Optimize use of cargo terminals and industrial areas.

4. Protect maritime function of Pier 96, raise wharf edge.

5. Restore / improve ecosystem at Lash Lighter Basin and Heron’s Head Park.

Implement Heron’s Head Park Adaptation Plan and consider raising parks main pathway by 2080.

Raise the Backlands as fill becomes available.

Evaluate elevating most vulnerable areas of Cargo Way for inland flood protection.

Raise inland pier areas as fill becomes available.

Construct berm between tenant and wetland buffer zone.
### Southeastern Shoreline

<table>
<thead>
<tr>
<th>Near Term</th>
<th>Longer Term</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>1. Restore and protect Maritime and Industrial Uses at Pier 90-92</strong></td>
<td><strong>By 2080, consider raising pier areas inland of the raised wharf with fill to protect uses from sea-level rise and rising groundwater in the long term. At the end of the useful life of existing batch operations at Pier 92, evaluate elevating these facilities or potentially relocating these facilities upland, with conveyor access to berths on the south side of the Creek.</strong></td>
</tr>
<tr>
<td><strong>2. Consider incremental migration of Pier 94 wetlands</strong></td>
<td><strong>If the need for industrial uses decreases (e.g. cement and aggregate, and if cargo operations are relocated or the adjacent terminal area is not needed for port operations and circulation), this area could be used to allow for the migration of the Pier 94 wetlands by regrading the berm and expanding the area inland to allow for wetland migration and survival with rising water levels.</strong></td>
</tr>
<tr>
<td><strong>3. Optimize use of cargo terminals and industrial areas to facilitate growth as forecast by regional plans for 2050 and deliver local economic benefits</strong></td>
<td><strong>Begin raising the Backlands with fill to protect uses from sea-level rise and rising groundwater in the long term.</strong></td>
</tr>
<tr>
<td><strong>4. Protect maritime function of Pier 96</strong></td>
<td><strong>Consider relocating Recology facilities outside of the future floodplain, but nearby, to retain employment for residents.</strong></td>
</tr>
<tr>
<td><strong>5. Restore/ improve the creek and Bay ecosystem at Lash Lighter Basin and Heron’s Head</strong></td>
<td><strong>If the two general berths along the Pier 96 edge can be eliminated, consider replacing a segment of Pier 96 sheet pile wall immediately west of the Pier 96 shed (adjacent to Heron’s Head Park) with nature-based flood protection and expanded open space to connect with the park and Eco Center. Coordinate with Port regarding plans for any tenants before sheet pile wall is removed.</strong></td>
</tr>
</tbody>
</table>

**Southeastern Creek Bank & Waterfront**

- **Elevate and protect Piers 90-96 along the shoreline to support maritime berthing and associated functions, including limited wetland migration at Pier 94. Optimize the distance between vessel berths and add a second general berth (lower draft) along Pier 96 in Lash Lighter Basin. Maintain existing deep vessel berths along the Pier 96 Bay edge.**

- **Convert existing drainage channels to tidal marsh nearshore habitat and tidal marsh in this area of the northern shoreline of Heron’s Head Park.**

- **Introduce eelgrass beds by 2050 to promote sediment accretion, improve water quality, promote creek biodiversity, and to protect the northern shoreline of Heron’s Head Park.**

- **Evaluate opportunities for beneficial reuse of clean dredge spoils for purposes of improved nearshore habitat and tidal marsh in this area of the waterfront.**

- **Continue to monitor the success of the adaptation plan to assess if longer term adaptation strategies are needed.**

- **Consider raising the park’s main pathway by 2080 and continue to maintain the eelgrass beds and headlands.**

- **Evaluate opportunities for beneficial reuse of clean dredge spoils for purposes of improved nearshore habitat and tidal marsh in this area of the waterfront.**

- **Continue to monitor the success of the adaptation plan to assess if longer term adaptation strategies are needed.**

- **Consider raising the park’s main pathway by 2080 and continue to maintain the eelgrass beds and headlands.**

- **Implement the strategies identified in the Port’s Heron’s Head Park Adaptation Plan.**

- **Consider incremental wetland migration areas, where possible.**

- **Convert existing drainage channels to tidal marsh at toe of slope Pier 96 backlands.**

- **By 2050, remove and demolish any remnant pier and pile structures within Lash Lighter Basin.**

- **By 2050, implement the strategies identified in the Port’s Heron’s Head Park Adaptation Plan.**

- **Consider elevating this facility or finding a different way to retain these facilities in the general area to retain jobs for the Bayview neighborhood.**

- **Raise the wharf edge along the remainder of Pier 96.**

- **Coordinate with Port plans to protect or relocate the current tenants.**

- **Maintain existing general vessel berth and add a second general berth (lower draft) along Pier 96 in Lash Lighter Basin. Maintain existing deep vessel berths along the Pier 96 Bay edge.**

- **Coordinate with Port regarding plans for any tenants before sheet pile wall is removed.**

- **Introduce eelgrass beds by 2050 to promote sediment accretion, improve water quality, promote creek biodiversity, and to protect the northern shoreline of Heron’s Head Park.**

- **Evaluate opportunities for beneficial reuse of clean dredge spoils for purposes of improved nearshore habitat and tidal marsh in this area of the waterfront.**

- **Continue to monitor the success of the adaptation plan to assess if longer term adaptation strategies are needed.**

- **Consider raising the park’s main pathway by 2080 and continue to maintain the eelgrass beds and headlands.**

- **Implement the strategies identified in the Port’s Heron’s Head Park Adaptation Plan.**

- **Consider incremental wetland migration areas, where possible.**

- **Convert existing drainage channels to tidal marsh at toe of slope Pier 96 backlands.**

- **By 2050, remove and demolish any remnant pier and pile structures within Lash Lighter Basin.**

- **By 2050, implement the strategies identified in the Port’s Heron’s Head Park Adaptation Plan.**

- **Consider elevating this facility or finding a different way to retain these facilities in the general area to retain jobs for the Bayview neighborhood.**

- **Raise the wharf edge along the remainder of Pier 96.**

- **Coordinate with Port plans to protect or relocate the current tenants.**

- **Maintain existing general vessel berth and add a second general berth (lower draft) along Pier 96 in Lash Lighter Basin. Maintain existing deep vessel berths along the Pier 96 Bay edge.**

- **Coordinate with Port regarding plans for any tenants before sheet pile wall is removed.**

- **Introduce eelgrass beds by 2050 to promote sediment accretion, improve water quality, promote creek biodiversity, and to protect the northern shoreline of Heron’s Head Park.**

- **Evaluate opportunities for beneficial reuse of clean dredge spoils for purposes of improved nearshore habitat and tidal marsh in this area of the waterfront.**

- **Continue to monitor the success of the adaptation plan to assess if longer term adaptation strategies are needed.**

- **Consider raising the park’s main pathway by 2080 and continue to maintain the eelgrass beds and headlands.**
REACH 5

Reach 5 - Adaptation Pathways

NO ACTION / EXISTING CONDITION

1. Restore and protect maritime and industrial uses at Pier 90 & 92
   - Near Term: Remove deteriorating Pier 90-92 timber apron and concrete wharf while preserving current pier land use
   - Longer Term: Add temporary flood protection along Pier 90-92
   - Longer Term: Construct a raised wharf and pier edge along Pier 90-92 from bridge to Pier 94 wetlands
   - Longer Term: Or, at Pier 90, install bridge to support smaller vessels
   - Longer Term: Or, at Pier 92, improve unloading and loading facilities to accommodate raised wharf
   - Longer Term: Raise inland pier areas as fill becomes available
   - Longer Term: Evaluate raising Pier 92 inland areas and elevating facilities or relocating them at the end of their useful life

2. Consider incremental migration of Pier 94 wetlands
   - Near Term: Allow for wetland migration into the existing buffer area
   - Near Term: Construct berm between tenant and wetland buffer zone
   - Longer Term: If Port needs change, move line of defense inland
   - Longer Term: Allow wetland migration to new line of defense, consider eelgrass in areas where wetlands have become submerged

3. Optimize use of cargo terminals and industrial areas
   - Near Term: Study and explore shoreline adaptation options that maintain & optimize maritime terminal berth functions and cargo growth
   - Longer Term: Begin raising the Backlands as fill becomes available
   - Longer Term: Evaluate elevating most vulnerable areas of Cargo Way for inland flood protection

4. Protect maritime function of Pier 96
   - Near Term: Reconstruct the existing south Pier 96 sheet pile wall and raise its elevation for flood protection
   - Near Term: Evaluate elevating or relocating Pier 96 Recology with sheet pile wall reconstruction
   - Near Term: Add additional general berth
   - Longer Term: Raise the remainder of the Pier 96 Wharf edge
   - Longer Term: Coordinate with Port plans to protect or relocate current tenants
   - Longer Term: Consider relocating Recology facilities outside of future floodplain, but nearby, to retain employment for residents

5. Restore / Improve the creek and Bay ecosystem at Lash Lighter Basin and Heron’s Head Park
   - Near Term: Convert existing drainage channels to tidal marsh at toe of slope Pier 96 backlands
   - Near Term: Remove and demolish remnant pier and pile structures
   - Longer Term: Implement the Heron’s Head Park Adaptation Plan
   - Longer Term: Consider removing vessel berths in Lash Lighter Basin
   - Longer Term: Remove a portion of the Pier 96 sheet pile wall and expand park and wetlands to connect with Heron’s Head Park
   - Longer Term: Support wetland expansion with beneficial reuse of clean dredged sediments
   - Longer Term: Introduce eel grass and / or oyster reefs if feasible
   - Longer Term: Consider raising park’s main pathway for flood protection

LEGEND
- Coastal Defense Actions
- Planning and Support Actions
- Nature-Based Actions
- Decision Point
- Threshold
- Trigger
- Trigger + Lead Time
- Action Implemented
- Action Effective
- Action continues
- End of Action Lifespan
Pier 96 (Key Asset) –
Summary of Strategies by 2050

Location

Initial Exposure
- Some permanent inundation with 24” SLR
- Temporary flooding during 10-year storm with 0” SLR

Existing Shoreline Typology
- Structure - Bulkhead: hard vertical surfaces, generally constructed out of concrete or metal.

Existing Site Section

Toolkit Strategies by 2050
- Protect maritime function of Pier 96, raise wharf edge
- Restore / improve ecosystem at Lash Lighter Basin and Heron’s Head Park
Backlands (Key Asset) – Summary of Strategies by 2050

**Location**

**Initial Exposure**
- No exposure to temporary or permanent flooding with 24" SLR or 52" SLR

**Existing Shoreline Strategy**
- Adjacent to partiality Armored Embankment (Pier 94 Wetlands) and Structure On Pile (Pier 80)

**Existing Site Section (through Backlands and Pier 94 Wetlands)**

<table>
<thead>
<tr>
<th>Location</th>
<th>Earthen Embankment</th>
<th>Upland Marsh</th>
<th>Tidal Marsh</th>
<th>Cobble Berm</th>
</tr>
</thead>
<tbody>
<tr>
<td>Location</td>
<td>Hanson Aggregates</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>MHWN + 84&quot; (13.4 ft NAVD)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>MHWN + 58&quot; (10.9 ft NAVD)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>MHWN + 41&quot; (8.4 ft NAVD)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**Toolkit Strategies by 2050**

- Consider incremental migration of Pier 94 wetlands
- Construct berm between tenant and embankment/wetland buffer zone
CITY TEAM:

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Adam Varat, Deputy Director, Citywide Planning Division
Lisa Fisher, Resilience & Sustainability Lead, ICSMAS Project Director
Luiz Barata, City Design, ICSMAS Project Manager

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• Adaptation Financing
• Port Planning
• Landscape Design
• Transportation Engineering
• Cost Estimating
• Environmental Permitting

SILVESTRUM CLIMATE ASSOCIATES
• Environmental Planning
• Adaptation Strategies

FEHR & PEERS
• Transportation Planning

LOTUS WATER
• Water Resources Engineering

ANDREA BAKER CONSULTING
• Public Outreach
TECHNICAL APPENDIX
A set of combined flood hazards maps was created to support the ICSMAS alternatives development efforts. The memo titled Islais Creek Combined Flood Hazard Analysis and Mapping (January 26, 2021) describes the process used to create the maps. The maps depict areas that could experience flooding under six future SLR scenarios during the 100-year storm condition for three types of flooding: SLR inundation, Stormwater flooding and Wave Hazards.

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**Figure 1**
100-Year Storm + 12" Sea Level Rise

**Figure 2**
100-Year Storm + 24" Sea Level Rise
APPENDIX

Combined Coastal and Stormwater Flood Hazard Mapping

FIGURE 3
100-Year Storm + 41" Sea Level Rise

FIGURE 4
100-Year Storm + 52" Sea Level Rise

FIGURE 5
100-Year Storm + 83" Sea Level Rise

FIGURE 6
100-Year Storm + 122" Sea Level Rise