

SAN FRANCISCO PLANNING DEPARTMENT

Executive Summary

Conditional Use

HEARING DATE: FEBRUARY 9, 2017 CONSENT CALENDAR

Date:	January 30, 2017
Case No.:	2016-006545CUA
Project Address:	964 - 966 Oak Street
Zoning:	RH-3 (Residential, House, Three-Family)
	40-X Height and Bulk District
Block/Lot:	0825/010
Project Sponsor:	Tracy Parent
	San Francisco Community Land Trust
	21 Columbus Ave, Suite 231
	San Francisco, CA 94111
Staff Contact:	Wayne Farrens – (415) 575-9172
	wayne.farrens@sfgov.org

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

Fax: 415.558.6409

Planning Information: **415.558.6377**

PROJECT DESCRIPTION

The project proposes to legalize the conversion of a two-unit residential building into a Group Housing use with seven bedrooms containing a total of 10 beds. Unpermitted work completed circa 2000 merged the two units into one larger space that has been used as Group Housing since that time. The project does not propose any new construction, only the legalization of existing conditions.

The Project Sponsor is pursuing funding from the Mayor's Office of Housing and Community Development (MOHCD)'s Small Sites Program, which, if granted, will ensure that the property remains affordable. No existing tenants will be displaced by this project; in fact, the purpose behind this project according to the Project Sponsor is to stabilize the existing tenancy.

The proposal requires Conditional Use Authorization pursuant to Planning Code Sections 209.1 and 303 to legalize the conversion of a two-unit residential building to a Group Housing use with seven bedrooms, within the RH-3 (Residential, House, Three-Family) Zoning District and the 40-X Height and Bulk District.

SITE DESCRIPTION AND PRESENT USE

The project site is located on the north side of Oak Street between Pierce and Scott Streets, Block 0825, Lot 010. The property is located within the RH-3 (Residential, House, Three-Family) Zoning District and the 40-X Height and Bulk District. The parcel measures approximately 3,438 square feet and is developed with an approximately 3,280 square-foot three-story residential building constructed circa 1890. The last

known legal use of the subject property is two residential dwelling units; however, unpermitted work completed circa 2000 merged the two units into one larger space that has been used as Group Housing since that time. The existing Group Housing use consists of seven bedrooms containing a total of 10 beds.

SURROUNDING PROPERTIES AND NEIGHBORHOOD

The project site is located on the north side of Oak Street between Pierce and Scott Streets in the Western Addition neighborhood. The surrounding zoning is primarily RH-3 (Residential, House, Three-Family) and the Divisadero Street NCT (Neighborhood Commercial Transit District). The scale of development in the area consists primarily of two- to three-story structures mostly built circa 1900.

ENVIRONMENTAL REVIEW

The project is exempt from the California Environmental Quality Act ("CEQA") as a Class 1 categorical exemption.

ТҮРЕ	REQUIRED PERIOD	REQUIRED NOTICE DATE	ACTUAL NOTICE DATE	ACTUAL PERIOD
Classified News Ad	20 days	January 20, 2017	January 18, 2017	22 days
Posted Notice	20 days	January 20, 2017	January 20, 2017	20 days
Mailed Notice	10 days	January 30, 2017	January 30, 2017	10 days

HEARING NOTIFICATION REQUIREMENTS

PUBLIC COMMENT

• As of January 30, 2017, the Planning Department has not received any public comment in support of or in opposition to the proposed project.

ISSUES AND OTHER CONSIDERATIONS

- The Project Sponsor is pursuing funding from the Mayor's Office of Housing and Community Development (MOHCD)'s Small Sites Program, which, if granted, will ensure that the property remains affordable.
- A summary of the Small Sites Program is included for the Commission's information.

REQUIRED COMMISSION ACTION

For the project to proceed, the Commission must grant Conditional Use authorization to legalize the conversion of a two-unit residential building to a Group Housing use with seven bedrooms, within the RH-3 (Residential, House, Three-Family) Zoning District and the 40-X Height and Bulk District.

BASIS FOR RECOMMENDATION

• No existing tenants will be displaced by this project; in fact, the purpose behind this project according to the Project Sponsor is to stabilize the existing tenancy.

- The Group Housing use proposed for legalization at the subject property has existed at this location for approximately 17 years with no known adverse impacts to the health, safety, convenience or general welfare of persons residing or working in the vicinity.
- The project is necessary and desirable as it will stabilize the existing tenancy and create housing that, regardless of the outcome of the Small Sites Program application, is generally more affordable than traditional dwelling units.
- The site is well-served by public transportation, including Muni lines 21, 22, and 24.
- The project meets all applicable requirements of the Planning Code.
- The project is desirable for and compatible with the surrounding neighborhood.

RECOMMENDATION: Approval with Conditions

Attachments:

Block Book Map Sanborn Map Zoning Map Aerial Photograph Site Photograph Small Sites Program Guidelines Project Sponsor Submittal

Exhibit Checklist

\square	Executive Summary	\square	Project sponsor submittal
\square	Draft Motion		Drawings: Existing Conditions
\square	Environmental Determination		Check for legibility
\square	Zoning District Map		Drawings: Proposed Project
	Height & Bulk Map		Check for legibility
\square	Block Book Map		Health Dept. review of RF levels
\square	Sanborn Map		RF Report
\square	Aerial Photos		Community Meeting Notice
	Context Photo		Public Correspondence
\square	Site Photo		

Exhibits above marked with an "X" are included in this packet

_____WF_____

Planner's Initials



SAN FRANCISCO PLANNING DEPARTMENT

Subject to: (Select only if applicable)

- □ Affordable Housing (Sec. 415)
- □ Jobs Housing Linkage Program (Sec. 413)
- □ Downtown Park Fee (Sec. 412)
- □ First Source Hiring (Admin. Code)
- $\hfill\square$ Child Care Requirement (Sec. 414)
- Other

Planning Commission Draft Motion

HEARING DATE: FEBRUARY 9, 2017

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

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ADOPTING FINDINGS RELATING TO THE APPROVAL OF CONDITIONAL USE AUTHORIZATION PURSUANT TO SECTIONS 209.1 AND 303 OF THE PLANNING CODE TO LEGALIZE THE CONVERSION OF A TWO-UNIT RESIDENTIAL BUILDING TO A GROUP HOUSING USE WITH SEVEN BEDROOMS, IN THE RH-3 (RESIDENTIAL, HOUSE, THREE-FAMILY) ZONING DISTRICT AND THE 40-X HEIGHT AND BULK DISTRICT.

PREAMBLE

On May 18, 2016, Tracy Parent (hereinafter "Project Sponsor") filed an application with the Planning Department (hereinafter "Department") for Conditional Use Authorization under Planning Code Section(s) 209.1 and 303 to legalize the conversion of a two-unit residential building to a Group Housing use with seven bedrooms in the RH-3 (Residential, House, Three-Family) Zoning District and the 40-X Height and Bulk District.

On February 9, 2017, the San Francisco Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting on Conditional Use Application No. 2016-006545CUA.

The project is exempt from the California Environmental Quality Act ("CEQA") as a Class 1 categorical exemption.

The Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of the applicant, Department staff, and other interested parties.

MOVED, that the Commission hereby authorizes the Conditional Use requested in Application No. 2016-006545CUA, subject to the conditions contained in "EXHIBIT A" of this motion, based on the following findings:

FINDINGS

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

- 1. The above recitals are accurate and constitute findings of this Commission.
- 2. **Site Description.** The project site is located on the north side of Oak Street between Pierce and Scott Streets, Block 0825, Lot 010. The property is located within the RH-3 (Residential, House, Three-Family) Zoning District and the 40-X Height and Bulk District. The parcel measures approximately 3,438 square feet and is developed with an approximately 3,280 square-foot three-story residential building constructed circa 1890. The last known legal use of the subject property is two residential dwelling units; however, unpermitted work completed circa 2000 merged the two units into one larger space that has been used as Group Housing since that time. The existing Group Housing use consists of seven bedrooms containing a total of 10 beds.
- 3. **Surrounding Neighborhood.** The project site is located on the north side of Oak Street between Pierce and Scott Streets in the Western Addition neighborhood. The surrounding zoning is primarily RH-3 (Residential, House, Three-Family) and the Divisadero Street NCT (Neighborhood Commercial Transit District). The scale of development in the area consists primarily of two- to three-story structures mostly built circa 1900.
- 4. **Project Description.** The project proposes to legalize the conversion of a two-unit residential building into a Group Housing use with seven bedrooms containing a total of 10 beds. Unpermitted work completed circa 2000 merged the two units into one larger space that has been used as Group Housing since that time. The project does not propose any new construction, only the legalization of existing conditions.

The Project Sponsor is pursuing funding from the Mayor's Office of Housing and Community Development (MOHCD)'s Small Sites Program, which, if granted, will ensure that the property remains affordable. No existing tenants will be displaced by this project; in fact, the purpose behind this project according to the Project Sponsor is to stabilize the existing tenancy.

- 5. **Public Comment**. As of January 30, 2017, the Planning Department has not received any public comment regarding this proposal.
- 6. **Planning Code Compliance:** The Commission finds that the project is consistent with the relevant provisions of the Planning Code in the following manner:
 - **A. Off-Street Parking.** Pursuant to Planning Code Section 151, the subject property is not required to provide off-street vehicle parking for a Group Housing use.

The subject property currently provides off-street parking for two vehicles. The Project Sponsor does not propose to change this existing condition.

B. Bicycle Parking. Pursuant to Planning Code Section 155, the subject site is required to provide one Class 1 bicycle parking space per four beds and two Class 2 bicycle parking spaces per 100 beds (minimum of two, regardless of bed count).

The project includes three Class 1 bicycle parking spaces and two Class 2 bicycle parking spaces.

C. Open Space. Pursuant to Planning Code Section 209.1, the subject property is required to provide approximately 44 square feet of common open space per bedroom (approximately 310 square feet total).

The subject property currently provides approximately 1,525 *square feet of common open space. The Project Sponsor does not propose to change this existing condition.*

D. Residential Density. Pursuant to Planning Code Section 209.1, the subject property can, with Conditional Use authorization, provide one bedroom for every 275 square feet of lot area.

The subject parcel is approximately 3,438 square feet in size, allowing for up to 13 bedrooms. The existing condition proposed for legalization is seven bedrooms.

- **E. Conditional Use Authorization.** Planning Code Section 303(c) establishes criteria for the Planning Commission to consider when reviewing applications for Conditional Use approval. The project does comply with said criteria in that:
 - i. The proposed new uses and building, at the size and intensity contemplated and at the proposed location, will provide a development that is necessary or desirable, and compatible with, the neighborhood or the community.

The Group Housing use proposed for legalization at the subject property has existed at this size and location for approximately 17 years with no known adverse impacts to the neighborhood or community. The project is necessary and desirable as it will help to protect the existing tenants from displacement and will provide a form of housing that is generally more affordable than conventional dwelling units. Furthermore, the Project Sponsor is pursuing funding from the Mayor's Office of Housing and Community Development (MOHCD)'s Small Sites Program, which, if granted, will ensure that the property remains affordable.

ii. The proposed project will not be detrimental to the health, safety, convenience or general welfare of persons residing or working in the vicinity. There are no features of the project that could be detrimental to the health, safety or convenience of those residing or working the area, in that:

Nature of proposed site, including its size and shape, and the proposed size, shape and arrangement of structures;

The Group Housing use proposed for legalization at the subject property has existed at this location for approximately 17 years with no known adverse impacts to the health, safety, convenience or general welfare of persons residing or working in the vicinity.

iii. The accessibility and traffic patterns for persons and vehicles, the type and volume of such traffic, and the adequacy of proposed off-street parking and loading;

The Group Housing use proposed for legalization at the subject property has existed at this size and location for approximately 17 years with no known adverse impacts to accessibility or traffic patterns. The project will encourage tenants to use alternative methods of transportation by incorporating bicycle parking and providing fewer off-street vehicle parking spaces than allowed by the Planning Code. The site is well served by public transportation, including Muni lines 21, 22, and 24.

iv. The safeguards afforded to prevent noxious or offensive emissions such as noise, glare, dust and odor;

The conditions of approval will ensure that the use meets minimum, reasonable performance standards.

v. Treatment given, as appropriate, to such aspects as landscaping, screening, open spaces, parking and loading areas, service areas, lighting and signs;

The project is a change from one residential use type to another and does not propose any physical improvements to the exterior. The existing off-street parking and open spaces will be retained.

vi. That the use as proposed will comply with the applicable provisions of the Planning Code and will not adversely affect the General Plan.

The project complies with all relevant requirements and standards of the Planning Code and is consistent with objectives and policies of the General Plan as detailed below.

vii. That the use as proposed would provide development that is in conformity with the purpose of the applicable Use District.

The proposed project is consistent with the stated purpose of the RH-3 (Residential, House, Three-Family) Zoning District, which is intended to recognize, protect, conserve and enhance areas characterized by dwellings in the form of houses. The use will continue to be residential in nature and at an intensity similar to what would be principally permitted in the form of Dwelling Units.

7. **General Plan Compliance.** The project is consistent with the Objectives and Policies of the General Plan.

HOUSING ELEMENT

Objectives and Policies

OBJECTIVE 3:

PROTECT THE AFFORDABILITY OF THE EXISTING HOUSING STOCK, ESPECIALLY RENTAL UNITS.

Policy 3.2:

Promote voluntary housing acquisition and rehabilitation to protect affordability for existing occupants.

The Project Sponsor is pursuing funding from the Mayor's Office of Housing and Community Development (MOHCD)'s Small Sites Program, which, if granted, will ensure that the property remains affordable. No existing tenants will be displaced by this project; in fact, the purpose behind this project according to the Project Sponsor is to stabilize the existing tenancy.

OBJECTIVE 8:

BUILD PUBLIC AND PRIVATE SECTOR CAPACITY TO SUPPORT, FACILITATE, PROVIDE AND MAINTAIN AFFORDABLE HOUSING.

Policy 8.1:

Support the production and management of permanently affordable housing.

The Project Sponsor is pursuing funding from the Mayor's Office of Housing and Community Development (MOHCD)'s Small Sites Program, which, if granted, will ensure that the property remains affordable. No existing tenants will be displaced by this project; in fact, the purpose behind this project is to stabilize the existing tenancy.

8. **Planning Code Section 101.1(b)** establishes eight priority-planning policies and requires review of permits for consistency with said policies. On balance, the project does comply with said policies in that:

A. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses be enhanced.

The proposal continues the existing residential use of the subject property and will have no effect on neighborhood-serving retail uses.

B. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods.

The proposal does not include any physical changes to the exterior of the building and will legalize the existing use of the property that has been in place for approximately 17 years.

C. That the City's supply of affordable housing be preserved and enhanced,

The Project Sponsor is pursuing funding from the Mayor's Office of Housing and Community Development (MOHCD)'s Small Sites Program, which, if granted, will ensure that the property remains affordable. No existing tenants will be displaced by this project; in fact, the purpose behind this project is to stabilize the existing tenancy.

D. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking.

The proposal encourages the use of alternative transportation by limiting the number of off-street vehicle parking spaces and adding bicycle parking spaces. The site is well served by public transportation, including Muni lines 21, 22, and 24.

E. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced.

The project will not displace any service or industry establishment. The project will not affect industrial or service sector uses or related employment opportunities. Ownership of industrial or service sector businesses will not be affected by this project.

F. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake.

The Project Sponsor intends to use funding obtained from the Mayor's Office of Housing and Community Development (MOHCD)'s Small Sites Program for seismic retrofitting, in order to further protect against injury and loss of life in an earthquake.

G. That landmarks and historic buildings be preserved.

The project does not involve a landmark or historic building.

H. That our parks and open space and their access to sunlight and vistas be protected from development.

The project will have no effect on existing parks and open spaces.

- 9. The project is consistent with and would promote the general and specific purposes of the Code provided under Section 101.1(b) in that, as designed, the project would contribute to the character and stability of the neighborhood and would constitute a beneficial development.
- 10. The Commission hereby finds that approval of the Conditional Use Authorization would promote the health, safety and welfare of the City.

DECISION

That based upon the Record, the submissions by the Applicant, the staff of the Department and other interested parties, the oral testimony presented to this Commission at the public hearings, and all other written materials submitted by all parties, the Commission hereby **APPROVES Conditional Use Application No. 2016-006545CUA** subject to the following conditions attached hereto as "EXHIBIT A" in general conformance with plans on file, dated May 18, 2016, and stamped "EXHIBIT B", which is incorporated herein by reference as though fully set forth.

APPEAL AND EFFECTIVE DATE OF MOTION: Any aggrieved person may appeal this Conditional Use Authorization to the Board of Supervisors within thirty (30) days after the date of this Motion No. xxxx. The effective date of this Motion shall be the date of this Motion if not appealed (After the 30-day period has expired) OR the date of the decision of the Board of Supervisors if appealed to the Board of Supervisors. For further information, please contact the Board of Supervisors at (415) 554-5184, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

Protest of Fee or Exaction: You may protest any fee or exaction subject to Government Code Section 66000 that is imposed as a condition of approval by following the procedures set forth in Government Code Section 66020. The protest must satisfy the requirements of Government Code Section 66020(a) and must be filed within 90 days of the date of the first approval or conditional approval of the development referencing the challenged fee or exaction. For purposes of Government Code Section 66020, the date of imposition of the fee shall be the date of the earliest discretionary approval by the City of the subject development.

If the City has not previously given Notice of an earlier discretionary approval of the project, the Planning Commission's adoption of this Motion, Resolution, Discretionary Review Action or the Zoning Administrator's Variance Decision Letter constitutes the approval or conditional approval of the development and the City hereby gives **NOTICE** that the 90-day protest period under Government Code Section 66020 has begun. If the City has already given Notice that the 90-day approval period has begun for the subject development, then this document does not re-commence the 90-day approval period.

I hereby certify that the Planning Commission ADOPTED the foregoing Motion on February 9, 2017

Jonas P. Ionin Commission Secretary

AYES:

NAYS:

ABSENT:

ADOPTED:

EXHIBIT A

AUTHORIZATION

This authorization is for a conditional use to legalize the conversion of a two-unit residential building into a Group Housing use with seven bedrooms, located at 966 Oak Street, Block 0825, Lot 010 pursuant to Planning Code Sections 209.1 and 303 within the **RH-3 (Residential, House, Three-Family) Zoning District** and the **40-X** Height and Bulk District; in general conformance with plans, dated **May 18, 2016** and stamped "EXHIBIT B" included in the docket for Case No. **2016-006545CUA** and subject to conditions of approval reviewed and approved by the Commission on **February 9, 2017** under Motion No. **xxxxx**. This authorization and the conditions contained herein run with the property and not with a particular Project Sponsor, business, or operator.

RECORDATION OF CONDITIONS OF APPROVAL

Prior to the issuance of the building permit or commencement of use for the Project the Zoning Administrator shall approve and order the recordation of a Notice in the Official Records of the Recorder of the City and County of San Francisco for the subject property. This Notice shall state that the project is subject to the conditions of approval contained herein and reviewed and approved by the Planning Commission on **February 9, 2017** under Motion No. xxxxx.

PRINTING OF CONDITIONS OF APPROVAL ON PLANS

The conditions of approval under the 'Exhibit A' of this Planning Commission Motion No. **xxxxx** shall be reproduced on the Index Sheet of construction plans submitted with the Site or Building permit application for the Project. The Index Sheet of the construction plans shall reference to the Conditional Use authorization and any subsequent amendments or modifications.

SEVERABILITY

The Project shall comply with all applicable City codes and requirements. If any clause, sentence, section or any part of these conditions of approval is for any reason held to be invalid, such invalidity shall not affect or impair other remaining clauses, sentences, or sections of these conditions. This decision conveys no right to construct, or to receive a building permit. "Project Sponsor" shall include any subsequent responsible party.

CHANGES AND MODIFICATIONS

Changes to the approved plans may be approved administratively by the Zoning Administrator. Significant changes and modifications of conditions shall require Planning Commission approval of a new Conditional Use authorization.

Conditions of Approval, Compliance, Monitoring, and Reporting

PERFORMANCE

1. Validity. The authorization and right vested by virtue of this action is valid for three (3) years from the effective date of the Motion. The Department of Building Inspection shall have issued a Building Permit or Site Permit to construct the project and/or commence the approved use within this three-year period.

For information about compliance, contact Code Enforcement, Planning Department at 415-575-6863, <u>www.sf-planning.org</u>

2. Expiration and Renewal. Should a Building or Site Permit be sought after the three (3) year period has lapsed, the project sponsor must seek a renewal of this Authorization by filing an application for an amendment to the original Authorization or a new application for Authorization. Should the project sponsor decline to so file, and decline to withdraw the permit application, the Commission shall conduct a public hearing in order to consider the revocation of the Authorization. Should the Commission not revoke the Authorization following the closure of the public hearing, the Commission shall determine the extension of time for the continued validity of the Authorization.

For information about compliance, contact Code Enforcement, Planning Department at 415-575-6863, <u>www.sf-planning.org</u>

3. Diligent Pursuit. Once a site or Building Permit has been issued, construction must commence within the timeframe required by the Department of Building Inspection and be continued diligently to completion. Failure to do so shall be grounds for the Commission to consider revoking the approval if more than three (3) years have passed since this Authorization was approved.

For information about compliance, contact Code Enforcement, Planning Department at 415-575-6863, <u>www.sf-planning.org</u>

4. Extension. All time limits in the preceding three paragraphs may be extended at the discretion of the Zoning Administrator where implementation of the project is delayed by a public agency, an appeal or a legal challenge and only by the length of time for which such public agency, appeal or challenge has caused delay.

For information about compliance, contact Code Enforcement, Planning Department at 415-575-6863, <u>www.sf-planning.org</u>

5. Conformity with Current Law. No application for Building Permit, Site Permit, or other entitlement shall be approved unless it complies with all applicable provisions of City Codes in effect at the time of such approval.

For information about compliance, contact Code Enforcement, Planning Department at 415-575-6863, www.sf-planning.org

MONITORING - AFTER ENTITLEMENT

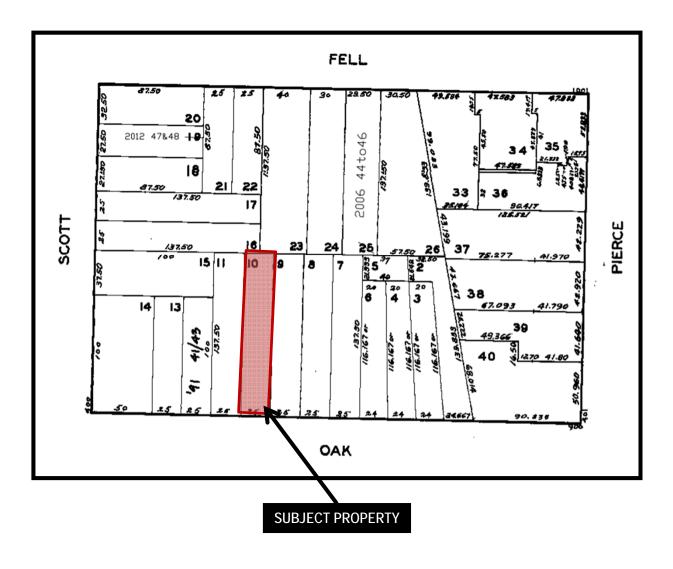
- 6. Enforcement. Violation of any of the Planning Department conditions of approval contained in this Motion or of any other provisions of Planning Code applicable to this Project shall be subject to the enforcement procedures and administrative penalties set forth under Planning Code Section 176 or Section 176.1. The Planning Department may also refer the violation complaints to other city departments and agencies for appropriate enforcement action under their jurisdiction. *For information about compliance, contact Code Enforcement, Planning Department at 415-575-6863, www.sf-planning.org*
- 7. Revocation due to Violation of Conditions. Should implementation of this Project result in complaints from interested property owners, residents, or commercial lessees which are not resolved by the Project Sponsor and found to be in violation of the Planning Code and/or the specific conditions of approval for the Project as set forth in Exhibit A of this Motion, the Zoning Administrator shall refer such complaints to the Commission, after which it may hold a public hearing on the matter to consider revocation of this authorization.

For information about compliance, contact Code Enforcement, Planning Department at 415-575-6863, <u>www.sf-planning.org</u>

OPERATION

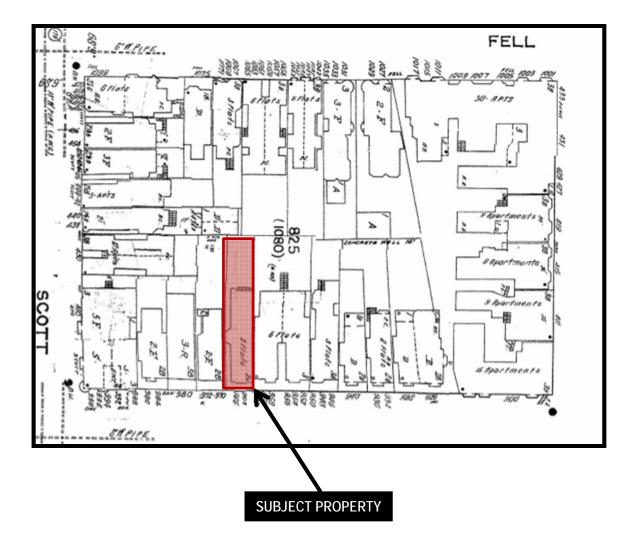
- 8. Garbage, Recycling, and Composting Receptacles. Garbage, recycling, and compost containers shall be kept within the premises and hidden from public view, and placed outside only when being serviced by the disposal company. Trash shall be contained and disposed of pursuant to garbage and recycling receptacles guidelines set forth by the Department of Public Works. *For information about compliance, contact Bureau of Street Use and Mapping, Department of Public Works at* 415-554-.5810, <u>http://sfdpw.org</u>
- **9. Sidewalk Maintenance.** The Project Sponsor shall maintain the main entrance to the building and all sidewalks abutting the subject property in a clean and sanitary condition in compliance with the Department of Public Works Streets and Sidewalk Maintenance Standards. *For information about compliance, contact Bureau of Street Use and Mapping, Department of Public Works*, 415-695-2017, <u>http://sfdpw.org</u>

Block Book Map





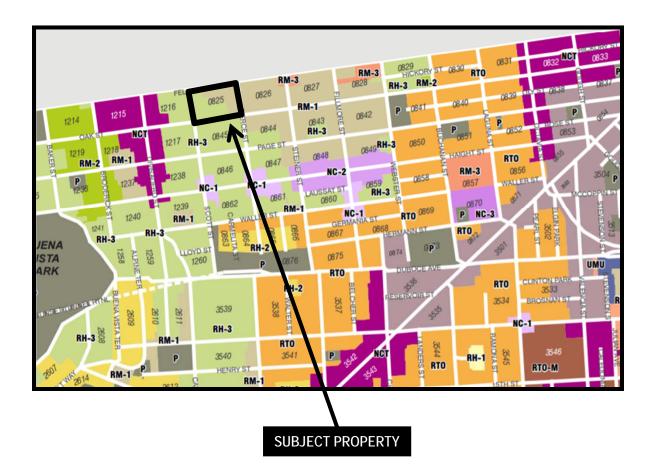
Sanborn Map*



*The Sanborn Maps in San Francisco have not been updated since 1998, and this map may not accurately reflect existing conditions.



Zoning Map





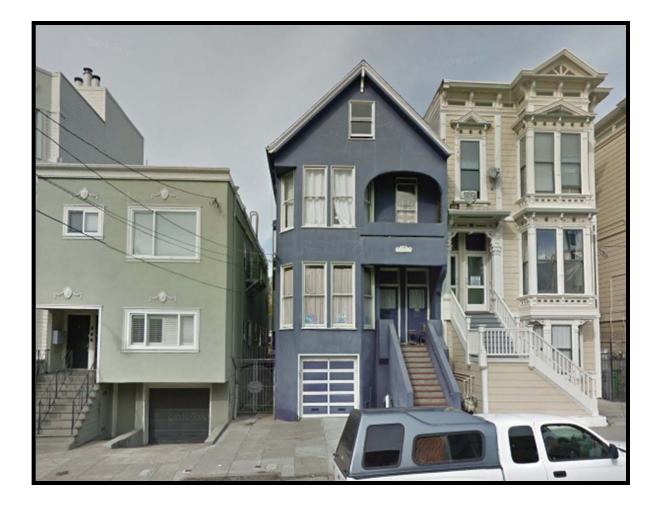
Aerial Photo



SUBJECT PROPERTY



Site Photo







SMALL SITES PROGRAM PROGRAM GUIDELINES

The Small Sites Program ("SSP" or "Program") Program Guidelines were originally approved as "Underwriting Guidelines" by the San Francisco Citywide Affordable Housing Loan Committee on July 18, 2014 and revised on September 30, 2016. These guidelines apply to all applications for Small Sites Program financing and other projects requiring conformance with the Small Sites Program. SSP applications will be reviewed in the order received and thoroughly underwritten according to these standards in order to determine the project and project team's eligibility for SSP funds. These Program Guidelines will be updated from time to time in response to market conditions and to clarify Program policies and procedures.

I. SITE ELIGIBLITY/SELECTION

A. Building Type

- 1. 5-25 residential buildings are prioritized; buildings with fewer than 5 residential units will be considered on a case-by-case basis.
- 2. Mixed-use buildings are eligible to receive SSP funds provided that the majority of the building is used for residential purposes.
- 3. All residential units must meet the San Francisco Planning Department's definition of "dwelling unit" and fully conform with Planning Code requirements applicable to the site, including zoning, General Code compliance, and any relevant neighborhood plan controls.

B. Site Selection Criteria

Applications will be reviewed in the order received; however, in the instance where two applications are received within 30 days of each other and there are not sufficient SSP funds available to finance both projects, applications will be prioritized according to scoring criteria contained in the SSP Notice of Funding Availability (NOFA), published on July 24, 2014, according to the following priority characteristics:

- 1. Building is at immediate risk for Ellis Act eviction or in the process of an Ellis Act eviction
- 2. Building is located in a neighborhood with a high level of Ellis Act evictions
- 3. Existing residents include vulnerable populations: families with minor children, elderly, disabled and catastrophically-ill persons
- 4. Buildings housing residents with the lowest incomes (assuming other program criteria are met)
- 5. Buildings which require the lowest amount of subsidy per unit

II. GENERAL CITY FINANCING TERMS

A. Maximum City Subsidy

Maximum City subsidy including acquisition and rehab/permanent financing is:

- 1. \$300,000 per unit for buildings of 10-25 units
- 2. \$350,000 per unit for buildings of 3-9 units
- 3. \$150,000 per bedroom for group or single room occupancy (SRO) housing

In extreme cases, where eviction of vulnerable tenants, as defined in Section I(B)(3) above, is imminent, City will consider additional City subsidy on a case-by-case basis but in no case will City



subsidy exceed \$400,000 per unit. Such additional City subsidy may not be applied to units that are occupied by households earning more than 120% AMI.

To calculate the maximum per-unit subsidy, income generating commercial space may be counted as a unit. Leased parking spaces may not be counted as a unit for the purpose of establishing the City subsidy cap. City subsidy includes all sources of funds available through MOHCD for the residential project, including but not limited to SoMa Stabilization funds, Rehab/Lead funds, and CDBG Housing Development Grants (HDG). If the project includes a commercial component, the project sponsor may access additional funds from City sources to pay for the cost of commercial tenant improvements. The SSP will not pay for commercial tenant improvements.

B. <u>Term</u>

- 1. Loan Term: 30 years ("Loan Term")
- 2. <u>Restriction Term</u>:
 - a) Declaration of Restrictions Term: For the life of the project, surviving expiration of the Loan Term, default, foreclosure and/or loan repayment.
 - b) Declaration of Restrictions must be recorded in first position on title and is senior to all deeds of trust.
 - c) All appraisals submitted with SSP applications must show both the fair market value and the restricted value. It is expected that once restrictions are in place, all future appraisals and refinances will be based on the restricted value.

C. Loan Interest Rate

3% annual simple interest. Loan repayments shall be applied first to interest and second to principle. However, if, in any given year, an SSP building generates insufficient cash flow to repay all interest due, unpaid interest due for that year shall be forgiven.

D. <u>Repayment, Refinance and Subordinate Financing</u>

1. <u>Full Loan Repayment</u>: Loan to be repaid in full at conclusion of the Loan Term or upon any transfer of title that results in loss of affordability.

2. <u>Residual Receipts Payments</u>:

- a) For any year when the replacement reserve balance is less than 1.5 times the original capitalized replacement reserve required in Section IV(B)(3), below: 1/3 of residual receipts may be retained by the project sponsor/owner and the remaining 2/3 must be deposited into the project's replacement reserve account.
- b) For any year when the replacement reserve balance exceeds 1.5 times the original capitalized replacement reserve required in Section IV(B)(3), below: 1/3 of residual receipts may be retained by the project sponsor/owner and the remaining 2/3 must be distributed to MOHCD for debt repayment.



- 3. <u>Refinancing of Senior Debt:</u>
 - a) MOHCD encourages sponsors to seek the longest term first mortgage possible. To the extent that the first mortgage includes a balloon payment, refinancing of senior debt is acceptable. Refinanced senior debt terms are subject to MOHCD's approval. Once approved, MOHCD will subordinate to the new loan, accordingly.
 - b) MOHCD may extend the term of its loan at a refinance for the purpose of preserving affordability.
 - c) Cash-out refinances are allowable only for the purpose of improving and rehabilitating the same building for which debt is being financed. 100% of the cash-out amount must be deposited into the building's replacement reserve or be utilized for an immediate capital project. If the project sponsor can demonstrate the reserves are adequately funded for a 20 year period and if hard rehab costs exceed \$20,000 per unit, then the reserves may be used to pay for construction management and project management fees associated with the rehab, provided that the sum of the two fees does not exceed 10% of hard costs.
 - d) At no time may the project sponsor borrow hard debt against the property that exceeds the supportable mortgage according to the appraised restricted value of the property and/or the restricted rental income.
- 4. <u>Subordinate Financing:</u>

Financing subordinate to the City's loan and lines of credit secured against the property are prohibited, except for the purpose of acquiring the site when sufficient other financing sources are not available or when necessary to finance capital projects that benefit the health, safety or efficiency of the building, such as seismic or energy efficiency improvements. All subordinate financing must be approved in writing by MOHCD. Sponsor must be able to demonstrate adequate cash flow for payment of subordinate debt and the ability to refinance or otherwise repay subordinate debt in a timely manner without additional resources from the City.

E. Income and Rent Restrictions

- 1. At SSP Loan Closing:
 - a) If the total City subsidy per unit is equal to or less than \$250,000 for standard residential/mixed-use buildings or \$100,000 per unit for group housing/SRO buildings, the project sponsor may close an SSP loan without compliance with this Section II(E)(1)(d-i). The project sponsor must notify all tenants according to Section II(E)(1)(c), below, and ensure that income certification occurs within the first year of operation. Unless project sponsor provides evidence of eligibility for the welfare property tax exemption, it must assume 100% of property taxes will be due in its operating budget.
 - b) Area Median Income (AMI) means area median income as published annually by MOHCD, derived from the Income Limits determined by HUD for the San Francisco area, adjusted solely for household size, but not high housing cost area, also referred to as "Unadjusted Median Income". Households occupying SSP buildings are considered within the income limits of the Program so long as their income is equal to or less than 120% AMI.



- c) 100% of tenant-occupied units ("households") must be notified of the intention to acquire and restrict the building under the Small Sites Program. Such notification must include language indicating that the City's Rent Stabilization and Arbitration Ordinance will no longer apply.
- d) As an indication of general tenant approval of the proposed building purchase and the tenants' willingness to participate, a minimum of 75% of existing households must acknowledge their agreement and 66% of households must income certify for the building to be eligible for inclusion in the SSP. Up to 34% may be over income (above 120% AMI) or refuse to certify without rendering the property ineligible. Regardless of whether a unit's occupant(s) complete the income certification process or are over income at SSP loan closing, all units must be restricted for the life of the project.
- e) Average household income of a minimum of 66% of households must not exceed 80% of AMI at the time of SSP loan closing. Project sponsors may include proposed rent levels for vacant units in this calculation.
- f) If an existing household's rent is equal to or exceeds 30% of household's gross monthly income, the household's lease will be upheld at the then-current monthly rent level. At the next anniversary of tenancy or SSP loan closing, the household will be subject to rent increases according to Section II(E)(2).
- g) If an existing household's rent is less than 30% of household's gross monthly income, their rent will be increased to a minimum of 20% of the household's gross monthly income and, if required for project financial feasibility, up to a maximum of 30% of household's gross monthly income. As necessary, such rent increases may be phased in over a period of up to 5 years.
- h) If an existing household's income is greater than State "Low Income" or 80% of median family income (MFI), as published annually by the Department of Housing and Community Development (HCD), therefore rendering the unit ineligible for the welfare property tax exemption, then the pro rata share of the property tax assessment shall be charged to the household in the form of increased rent. Such rent increase may be phased in over a period of up to 5 years, but in no event may the property tax rent increase cause any household's rent to exceed 30% of its gross household income or market rent, whichever is less.
- i) If an existing household does not comply with income certification and to the extent that the household is not currently paying more than 120% AMI rent, such household's rent will be increased, at a minimum, by the amount of the unit's pro rata share of property taxes up to a maximum of 120% AMI rent, as long as the overall average rents do not exceed 80% AMI.
- j) MOHCD policy for all units is that tenant households be housed in units with a bedroom count that matches household size. Following project rehabilitation, if SSP households are overhoused (i.e., residing in a unit with a bedroom count that exceeds the household size), the household's existing living arrangement will be allowed until such time that another appropriately sized unit in the building becomes available, at which time the household will be



required, subject to the waiver language below, to move into the appropriately-sized unit. Rent for that household shall decrease to reflect the smaller unit size, adjusted to match the AMI rent level that the household paid in its original unit. Building owners may request a hardship waiver from MOHCD if such a transfer is unduly burdensome to the tenant.

- k) Project sponsors must execute new leases or provide written 30-day notice of change of terms in existing leases with tenants that clearly delineate the Small Sites Program rent restrictions in conformance with Section II(E)(2) and that the tenancy is not subject to the San Francisco Residential Rent Stabilization and Arbitration Ordinance. Tenant leases are subject to MOHCD review and approval.
- 2. Ongoing Affordability:
 - a) SSP buildings must achieve an average of 80% AMI rents, over time. The average rents in the building are evaluated by MOHCD only at vacancy, as described in Section II(E)(2)(b), below. In a fully occupied building, average rents will fluctuate year-to-year due to mandatory annual rent increases and/or changes in the published AMI levels without falling out of compliance with the program. Additionally, once a tenant household has qualified to rent a unit, changes in the household's income will not disqualify the household from continuing to reside in an SSP property.
 - b) At each vacancy, SSP building owners are required to ensure that the building achieves 80% AMI average rents. For each unit that becomes vacant, prior to re-occupancy, the rent for such unit shall be set at the amount necessary to bring the Site's combined average rents as close as is possible to 80% AMI. Rent for any single unit may be set up to a maximum of 120% AMI in order to comply with the preceding sentence. Notwithstanding the foregoing, if an existing tenant has become severely rent burdened (see Subsection (e), below) during tenancy, upon vacancy of a unit in the building, and to the extent that the building has adequate cash flow, such tenant may apply to the building owner to reduce rent to as low as 40% of tenant's gross monthly income, resulting in a higher rent on the vacant unit. If more than one tenant is severely rent burdened, such rent reduction will be equally distributed among the parties.
 - c) Rents must increase annually by the greater of 2% or the change in annual operating expenses, up to a maximum of 3.5%. If, in any given year, owner requires a rent increase greater than 3.5% in order to maintain financial feasibility, the owner may petition MOHCD for such an increase, which approval shall be subject to the Director's sole discretion and in compliance with MOHCD's loan documents. For those households that hold rent subsidy vouchers, such as Section 8 and VASH, owner shall request and make best efforts on an annual basis to receive an increase in contract rent equivalent to the percentage change in Fair Market Rent (FMR) or equivalent payment standard, whichever is greater. Annual rent increases are required even if the average rents for the building increase above 80% AMI due to annual rent increases and/or changes in the published AMI levels.
 - d) If a household's income increases during tenancy to greater than State "Low Income" or 80% of median family income (MFI), as published annually by the Department of Housing and Community Development (HCD), therefore rendering the unit ineligible for the welfare



property tax exemption, then the pro rata share of the property tax assessment may be charged to the tenant in the form of increased rent. Such rent increase may be phased in over a period of up to five years. If such household's income subsequently decreases and the unit becomes eligible for the welfare property tax exemption, such tenant's rent will be reduced by the pro-rata share of the property taxes that are attributable to that unit.

- e) If the owner's application of a rent increase in the manner described in this section results in any individual household's rent rising above 50% of that household's gross annual income (i.e., "severely rent burdened"), the owner may freeze the rent of the severely rent burdened household for the year, provided that:
 - 1. The owner must demonstrate to the satisfaction of MOHCD that the property maintains short- and long-term financial sustainability in the form of positive cash flow, adequately funded reserves, and other indicators as MOHCD may reasonably request; and,
 - 2. At each annual income recertification, the ability of all households to pay required rent increases will be reassessed, as will the owner's requirement to demonstrate short- and long-term financial sustainability if the owner requests a continued rent freeze for any severely rent-burdened household.
- f) Rents may increase no more than once per year, according to the inflation factor described above, regardless of whether the tenant is on a month-to-month lease.
- g) If an owner increases rents or offers a vacant unit for rent at a rate that exceeds program rules, the resulting excess cash flow will be due to the tenants who were overcharged and owner will be in default of the terms of its loan.

III. FIRST LOAN TERMS

A. <u>Preferred Lenders</u>

All SSP applicants must leverage City debt with a first mortgage. A list of preferred lenders who are familiar with the Small Sites Program is on MOHCD's website; however, applicants are free to select a lender who is not on the preferred lender list if the applicant is able to find better terms elsewhere and the lender is able to comply with program requirements. Applicants are subject to the underwriting requirements of the senior lender for approval of the first mortgage.

B. Suggested First Loan Terms

Understanding the need for a range of loan terms that are dependent on underwriting standards by outside lenders, MOHCD has established the following suggested loan terms for the SSP. While it is MOHCD's strong preference for SSP applicants to obtain loans with the combination of all terms listed, certain terms may be omitted or refined based on the senior lender's underwriting requirements and based upon whether the project includes commercial space. MOHCD's loan approval is subject to its review of all underlying third-party financing terms and determination that such terms are not in conflict with the terms of MOHCD's loan agreement and ancillary documents.

- 1. Acquisition loans that automatically convert to permanent with a 10-year minimum term
- 2. 30-year amortization schedule

Mayor's Office of Housing & Community Development Small Sites Program 1 South Van Ness Avenue, 5th Floor San Francisco, CA 94103 415.701.5500 • 415.701.5501 fax



- 3. 1.10 to 1.15 Debt Service Coverage Ratio
- 4. Nonrecourse to the borrower
- 5. Low interest rates
- 6. No more than 1.5% lender loan fees

IV. RESIDENTIAL DEVELOPMENT PROFORMA ASSUMPTIONS

A. Debt Service Coverage Ratio (DSCR)

- 1. <u>Minimum</u>: 1.10:1
- 2. <u>Maximum</u>: 1.20:1
- 3. <u>Calculation Method</u>: DSCR should be calculated after accounting for reserve deposits. DSCR should be calculated by dividing Net Operating Income (NOI), defined as revenue minus expenses minus replacement reserve deposits, by first mortgage payments (NOI/first mortgage payments). The goal in all cases is to maximize the amount of leveraged debt.

B. <u>Reserves</u>

- 1. <u>Capitalized Operating Reserves</u>: 25% of budgeted 1st full year operating expenses (including hard debt service) in an interest-bearing account.
- 2. <u>Operating Reserve Deposits</u>: None unless balance drops below 25% of prior year's operating expenses (including hard debt service). Any such required payments would be made from cash flow that remains after all other required payments are made (e.g. hard debt service, other reserve payments, etc.).
- 3. <u>Capitalized Replacement Reserves</u>: The higher of \$2,000 per unit or the amount necessary to pay replacement costs for the next 10 years, as specified in an approved CNA and taking into account any renovation achieved through the Small Sites Program that cannot be supported by replacement reserve deposits due to inadequate operating income. Replacement reserves must be deposited into an interest-bearing account.
- 4. <u>Replacement Reserve Deposits</u>: The higher of the amount needed according to an approved 20year CNA or the amounts listed in the table below as permitted by available cash flow. May be updated every seven (7) years based on a revised CNA acceptable to the City. In addition to the deposits listed below, all property taxes that were included in the project's development budget and later refunded by the City's tax collector and 50% of the balance of unused construction contingency must be deposited into the project's replacement reserve account.

No. of Units	Replacement Reserve	
	Deposits PUPY	
<10	400	
11-25	350	



C. <u>Fees</u>

- <u>Developer Fee</u>: A flat developer fee will be calculated as the sum of \$80,000, payable at acquisition and \$10,000 per unit, payable at the end of rehabilitation, if rehabilitation is applicable, up to a maximum of 5% of total development cost (excluding the developer fee). The portion of developer fee that is payable at the end of rehabilitation will be at-risk for costs exceeding final approved budget at commitment of financing by MOHCD. If the project's development budget is unable to support the level of developer fee indicated, the project sponsor may request that the remaining fee be deferred over a maximum 10-year period, payable after all other required expenses are paid but before the residual receipts split.
- 2. <u>Asset Management Fee</u>: Asset management fee to be calculated at \$65 per unit per month with annual growth rate of 3.5%.
- 3. <u>Property Management Fee</u>: Maximum property management fee to be calculated at \$65 per unit per month or the amount published by the U.S. Department of Housing and Urban Development Management Fee Schedule, as adjusted for specific project characteristics, whichever is greater. The property management fee shall increase at an annual growth rate of 3.5%.
- 4. <u>Construction Incentive Fee</u>: 50% of remaining construction contingency may be retained by the project sponsor as an incentive fee at construction completion. See Section IV(D) below.

D. Contingencies

- 1. Construction Contingency
 - 15% of construction costs
 - Purpose: Contingency for unforeseen conditions, minor errors and omissions. 50% of any contingency funds remaining after sponsor's receipt of a certificate of completion from the San Francisco Building Department may be retained by the sponsor as an incentive fee. The remaining 50% must be deposited into the building's replacement reserve account.
- <u>Soft Cost Contingency</u>: 15% of soft costs, excluding developer and administrative fees, construction loan interest, and reserves. Unspent funds allocated to soft costs shall return to MOHCD as excess proceeds.

V. OPERATING PROFORMA ASSUMPTIONS

A. Vacancy Allowance:

- 5% of annual residential rent income
- 20% of annual commercial rent income. This percentage may be reduced, subject to MOHCD approval, to as low as 5% upon demonstration of a long term stable tenant and/or strong market conditions that would facilitate rapid lease-up, should the commercial space become vacant. This percentage may also be increased if weak market conditions exist.

B. Increases in Gross Income

- 2.5% annually
- C. Increases in Operating Expenses
 - 3.5% annually



VI. OTHER UNDERWRITING GUIDELINES

- A. <u>Architect and Engineering Fees</u>: If the scope of rehab requires architectural drawings (as opposed, e.g., to hiring a design/build contractor), then MOHCD's "Guidelines for Architect and Engineering Basic Services" shall apply. All architectural contracts should be full-service and include all necessary consultants. They should also use standard AIA forms (or approved equivalent). Owner addenda are encouraged, including requiring the architect to design to a specified construction budget. Contracts must be signed prior to the commencement of any design work. Additional services will be allowed if there are significant changes in the A/E scope. Fees for Architecture/Engineering services should follow the schedule set forth in the Guidelines for Architect and Engineering Basic Services.
- B. <u>Construction Management Fees</u>: Developer must identify specific staff or consultant(s) who will provide construction management functions on behalf of the owner, including permit applications and expediting, cost analysis, completion evaluations, change order evaluations, scope analysis and schedule analysis. It is the owner's responsibility to ensure its construction management staff/consultant has adequate experience and availability to carry out the job; however, MOHCD may request additional information about the construction manager to establish capacity. Owner is expected to negotiate the most competitive fee possible with the construction manager. Construction management fees may not exceed \$25,500 per project: \$2,500 per month for up to 6 months of pre-construction and \$3,500 per month for up to 3 months of construction.

C. General Contractor Fees/Price

- <u>Selection of contractor by RFP</u>: When the developer selects a contractor through a negotiated bid process, the RFP should require competitive cost proposals that specify Overhead and Profit (OH&P) percentages and General Conditions (GC) costs as separate line-items. Values for specific trade work, subcontractor work, and all other costs under the purview of the general contractor should be listed separately and exclude OH&P and GC mark-ups. The fee is a criterion, but not the sole criterion for selection. Selection process and selection results must be approved by the City with respect to LBE/SBE participation, wage requirements and proposed contract price.
- 2. <u>Overhead and Profit</u>: May not exceed 15% of the contract price.
- 3. <u>General Conditions</u>: These costs must be documented and reasonable given the conditions at the site.
- 4. <u>Contractor's Contingency</u>: If applicable, contractor's contingency must be tracked and documented as a separate line item.
- 5. <u>Subcontractor Pricing</u>: General contractors shall submit for the City's review a schedule of values that lists: 1) all proposed subcontractor pricing, without any general contractor markup; 2) clearly identified general contractor fees, as separate line-items, including overhead, profit, and general conditions; and 3) a final contract price. Subcontractor and sub-tier mark-up shall not exceed 15% in the aggregate, including on change orders. The City reserves the right to review all bids.



- 6. <u>Change Orders</u>: All change orders shall be reviewed and approved by the City. Mark-up on change orders shall be limited to 15% in the aggregate, inclusive of any general contractor's mark-up.
- **D.** <u>Project Management Capacity</u>: Developer's project manager must have experience with at least one comparable, successfully completed project or be assisted by a consultant or other staff person with greater experience and adequate time to commit. When using a consultant, the consultant's resume should demonstrate that the consultant has successfully completed managing all aspects of at least two (2) comparable development projects in the recent past.
- **E.** <u>Asset Management Capacity</u>: Development teams must provide information requested by MOHCD to describe asset management staffing plans and show how they manage the financial performance and capital needs of their existing and future assets. MOHCD will use the information provided to verify that their approach to asset management meets the City's stewardship expectations particularly with regard to timely performance of capital needs assessments, maintaining adequate replacement reserves and timely collection of tenant rents.
- **F.** <u>Excess Proceeds</u>: Following issuance by the San Francisco Department of Building Inspection of a Notice of Completion or similar document signifying full completion of the MOHCD-approved rehabilitation program, up to \$100,000 of MOHCD loan proceeds remaining after payment of all approved rehabilitation expenses may be retained by borrower for deposit into the project's reserves. Any amount above \$100,000 shall be returned to MOHCD and loan documents shall be amended to reflect the lower loan amount.

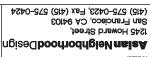
VII. EXCEPTIONS

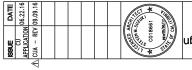
MOHCD reserves the right to waive any portion of MOHCD's Small Sites Program Guidelines, or to make exceptions on a case-by-case basis, for the purpose of preserving at-risk buildings as permanently affordable housing. Such waivers and/or exceptions shall be granted through the written approval of the Director of MOHCD, in his/her sole discretion, in consultation with the senior lender. Waivers and exceptions will not apply to the senior debt unless approved by the senior lender.

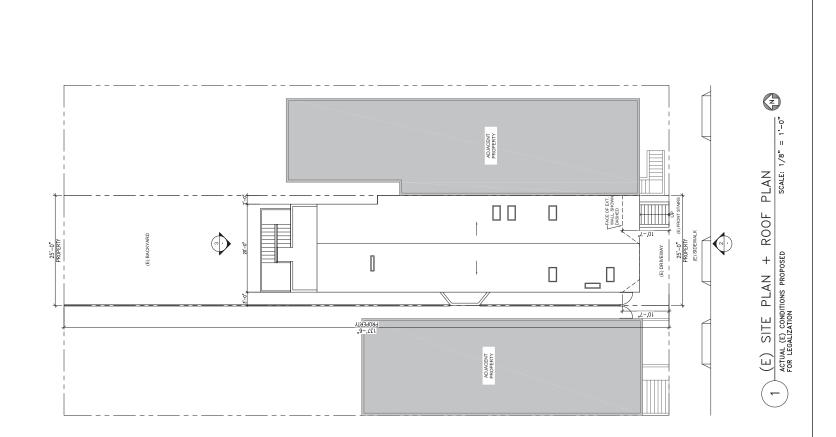


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FOR: TRACY PARENT, DIRECTOR SFCLT 964-966 OAK STREET, SAN FRANCISCO, CA 94117 TERT SALA STREET





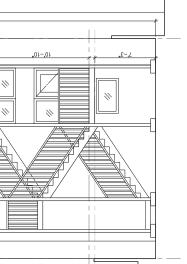












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